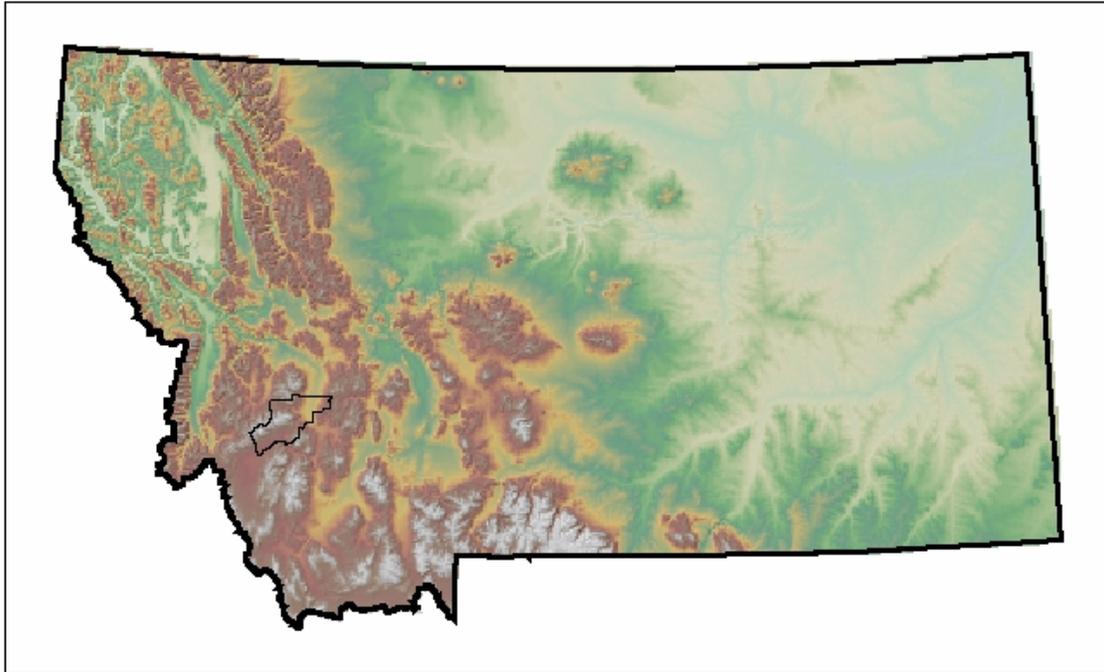


COMMUNITY WILDFIRE PROTECTION PLAN (CWPP) Anaconda-Deer Lodge County, Montana



Prepared under contract to:

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COUNTY, MONTANA

In cooperation with:

CONCERNED ANACONDA-DEER
LODGE COUNTY STAKEHOLDERS

SEPTEMBER 2005

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Commissioner, Peter Kurtz

Commissioner, Connie T. Daniels

Commissioner, Linda Sather

Commissioner, Russ Bilodeau

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EXECUTIVE SUMMARY

The Community Wildfire Protection Plan (CWPP) for Anaconda-Deer Lodge County, Montana has been developed through a contract between the Headwaters Resource Conservation & Development Area, Inc. (HRC&D) and the Bureau of Land Management (BLM) with the cooperation and participation of Anaconda-Deer Lodge County. The HRC&D entered into a contract with Fox Logic, LLC (Fox Logic) of Florence, Montana to develop stakeholder collaboration, conduct stakeholder meetings, perform research, and carry out other activities necessary to produce a CWPP for Anaconda-Deer Lodge County.

Purpose Statement

The purpose of the CWPP is the generation of management recommendations that protect values at-risk from wildfire in the wildland-urban interface (WUI) including lives, homes, businesses, and essential infrastructure (e.g., escape routes, municipal water supply structures, and major power and communication lines), with appropriate consideration for other community values.

To avoid confusion, the terms “goal” and “objective” are not used to describe the intent of the CWPP. Rather, a “purpose statement” is used to stimulate discussion for CWPP development.

Overview

Development at the edge of forest or grassland areas is conducted in what is referred to as the WUI. This unique zone where structures meet or intermingle with undeveloped wildland or vegetative fuels is an area with potential to be at an increased risk to wildfire. Characteristics that make the WUI an attractive area to live in also make fire fighting and emergency response dangerous, difficult, and very expensive. To make matters worse, a buildup of vegetation, resulting from decades of fire suppression and recent drought have increased the risk and probability of catastrophic wildfire in many areas of the WUI. Through the development of a CWPP, Anaconda-Deer Lodge County aims to reduce the risk of catastrophic wildfire and its potential consequences in the WUI.

The CWPP is a tool designed by and for at-risk WUI communities to pre-plan and improve their capability to negate and/or survive wildfire. The United States Healthy Forests Restoration Act of 2003 (HFRA) encourages the development of CWPPs. Section 101(3) describes a CWPP as a plan that:

1. Is developed in the context of the collaborative agreements and guidance established by the Wildland Fire Leadership Council and agreed to by the local government, local fire department, and state agency responsible for forest management, in consultation with interested parties and the federal land management agencies that manage land in the vicinity of an at-risk community;
2. Identifies and sets priorities for areas needing hazardous fuel reduction treatments and recommends the types and methods of treatment on federal and non-federal lands that will protect one or more at-risk communities and their essential infrastructure; and
3. Recommends measures to reduce the chance that a fire will ignite structures throughout an at-risk community.

Stakeholders and Plan Development

The development of the CWPP required active collaboration of interested Anaconda-Deer Lodge County stakeholders. Principal CWPP stakeholders included the local government, the local fire departments, and the Montana Department of Resources and Conservation (MT DNRC), with technical support and resource management input also received from the United States Department of Agriculture: Forest Service (USFS) and BLM.

Fox Logic invoked discussions with and received feedback from the public, private organizations, and federal, state, and local agencies to identify wildfire risks, priority areas, priority projects, and mitigation activities. Planning was based on verbal input from stakeholder meetings held during the spring of 2005 and written responses submitted to Fox Logic by interested entities. Input from public stakeholder groups was additionally encouraged through solicitation letters sent directly to potential stakeholder groups and public notices published in local newspapers (Appendix A and Appendix B).

To further maximize stakeholder outreach, a draft of the Anaconda-Deer Lodge County CWPP was mailed on CD ROM to a group of core stakeholders on August 19, 2005. After a two-week review period stakeholder comments were incorporated, and on September 7, 2005 the Final Draft, was posted via the Internet on the Fox Logic website. Notification of the Internet posting was issued through email/traditional mail to all previously identified stakeholders. Finally, copies of the completed document were sent to the HRC&D office in Butte, MT and County Disaster and Emergency Services (DES) office in Anaconda, MT in late September 2005.

Healthy Forests Restoration Act (2003)

The purpose of the HFRA is to support projects that carry out fuel treatments in and around at-risk communities under the National Fire Plan and the Western Governor's Association, 2001, *A Collaborative Approach for Reducing Wildland Fire Risks to Communities and the Environment: 10-Year Comprehensive Strategy*.

The HFRA provides monetary aid for at-risk communities that complete CWPPs and expedites National Environmental Protection Act (NEPA) procedures for authorized fuel reduction projects on federal lands in the WUI.

The USFS and BLM are directed in accordance with *A Collaborative Approach for Reducing Wildland Fire Risks to Communities and the Environment: 10-Year Comprehensive Strategy Implementation Plan* (May 2002) to:

- “Develop an annual program of work for Federal land” in Anaconda-Deer Lodge County “that gives priority to authorized hazardous fuel reduction projects that provide for protecting at-risk communities or watersheds or that implement CWPPs” (HFRA Section 103(a)).
- Consider recommendations made in the Anaconda-Deer Lodge County CWPP in the generation of annual work plans for federal land (HFRA Section 103(b)(1)).

- Provide that financial assistance for authorized hazardous fuel reduction projects on non-federal land in Anaconda-Deer Lodge County will be allocated by federal agencies based on CWPP recommendations (HFRA Section 103(d)(2)).

The Wildland-Urban Interface

Section 101(16)(B)(ii) of the HFRA offers a definition of Wildland-Urban Interface (WUI) but communities are also encouraged to use the CWPP process to derive their own definition of WUI within their county. Anaconda-Deer Lodge County has defined its own WUI. The Anaconda-Deer Lodge County WUI definition includes:

- A WUI protection area including and extending four miles from the HFRA-defined WUI
- An area extending one mile on each side of a primary egress/ingress route
- An area extending one mile on each side of a major power line

Protection Priorities

The Anaconda-Deer Lodge County WUI was broken into four 1-mile-wide zones of diminishing protection priority extending concentrically away from the center of the WUI defined by the HFRA. Each protection zone is incrementally ranked with reduced protection priority as distance from the center of the WUI increases. Protection ranking is one of four factors used in determining mitigation priorities for the Anaconda-Deer Lodge County CWPP.

Risk Assessment

To illustrate the level of wildfire risk and facilitate planning for Anaconda-Deer Lodge County, the four WUI priority protection zones were used in conjunction with three other factors to delineate the WUI into high-, medium-, and low-risk land areas. Wildfire risk factors are determined by three factors:

- Potential Fire Behavior
- Ignition Probability
- Fire Regime Condition Class

The best available information, science, and technology were used in the prediction of Anaconda-Deer Lodge County fire conditions. Three geographic information system (GIS) model/mapping projects provided information critical to the scientific evaluation of the County land area. In addition, local fire authorities were asked to evaluate their emergency response capabilities within their respective fire protection districts and throughout the County.

Implementation, Monitoring, and Review

County stakeholders generated a short list of wildfire mitigation strategies that may be used to reduce WUI risk conditions. Further higher detail planning will need to be completed before mitigation activity can occur. Higher detail plans will incorporate one or many of the following strategies ranked by order of decreasing level of consideration:

- Fuels Management
- Education/Prevention

- Planning
- Development
- Training
- Inter-Agency Cooperation

Building on the mitigation strategies outlined above, the CWPP also contains information on reducing risks to structures. Recommended measures specifically address issues immediately around and in the individual structures at-risk within the WUI. Concepts introduced are primarily borrowed from the Firewise™ program.

Possible fire mitigation action will be implemented according to a diminishing level of risk and is referred to in the Plan as a fire mitigation priority rating (FMPR). A 10-year schedule beginning in 2005 and ending in 2015 addresses very-high-risk and high-risk areas first, medium-risk areas second, and all remaining areas and previously treated areas last. It is anticipated that 10 and 5 percent of the first and second priority implementation acreages respectively can be treated by 2015. It is not expected that a significant area of third priority, low-risk areas and maintenance of previously treated areas will occur during the first 10-year CWPP implementation period.

To ensure appropriate implementation of the Plan, the formation of a Monitoring Committee is recommended. This committee formed under the auspices of the County Fire Council, should conduct a minor review every year and a major review of the Plan in year 9 of implementation. Major review can also be initiated at any time during the life of the CWPP as determined by the Monitoring Committee.

BACKGROUND

General Information

Located in southwest Montana, Interstate 90 runs across the northern portion of the Anaconda-Deer Lodge County (Figure 1). Anaconda-Deer Lodge County encompasses 740.4 square miles and contains mid to high-elevation mountain ranges that rise above 10,000 feet above mean sea level. Habitats range from dry grassland to ponderosa pine steppes primarily in the northern part of the County to snowy alpine areas found in the central and south. There are three mountain ranges in this, Montana's second smallest, county: the Anaconda Range to the west, the Flint Creek Range to the north, and the Pioneers to the south.

The largest city and only incorporated community in the County is Anaconda. Anaconda is also the seat of the consolidated city-county government. Dating back to the late 1800s Anaconda was the "smelter city" at the center of a rich ore processing industry. Historic mining activities in Butte, approximately 28 miles to the east provided the majority of the mined ore to Anaconda smelter operations well into the later portion of the twentieth century. Unfortunately, decades of ore processing resulted in an accumulation of environmental damages and a legacy of environmental mitigation and clean up. As a result of the remediation efforts, the Old Works golf course, which is owned by the County, was constructed at the site of the original smelter. Designed by famed golfer Jack Nicklaus, the Old Works is the only premier golf course built on an EPA Superfund site and is the largest of many improvements made in and around Anaconda to develop and improve visitor recreation opportunities and the environment.

The abundant number of streams and small lakes in the mountainous areas throughout the County contribute water to the Clark Fork and Big Hole Rivers. The Clark Fork flows north through the northeast portion of the County and the Big Hole comprises the southern county-line. The Big Hole River is the last place Arctic Grayling fish can be found in the lower 48 states. The largest lake in the County, Georgetown Lake, is bisected by the Anaconda-Deer Lodge/Granite County line and is located in the northwest corner of the County (Figure 1).

Climate

The United States National Weather Service station in Anaconda has been maintained since 1982. Record review indicates that the County is subject to a continental weather regime experiencing a maximum annual average daily temperature of 57.1 degrees Fahrenheit and minimum of 29.6 degrees Fahrenheit (WRCC 2004). The warmest month of the year is July with an average maximum temperature of 81.4 degrees Fahrenheit and the coldest is December with an average low of 12.7 degrees Fahrenheit. Average annual precipitation in Anaconda is 13.96 inches of which June is the wettest month (2.04 inches) and February is the driest (0.56 inches).

Local small-scale variability in temperature and moisture occur throughout the County because of natural terrain variation. Generally, moisture levels tend to be highest at middle elevations, on north-facing slopes, and in sheltered valleys (Barnes et al. 1998). Relatively dry sites can be found on low, south-facing sites and high-elevation, windy ridges. Temperature is also affected by terrain. High-elevation terrain and shaded, north-facing slopes at lower elevations are generally cooler, while low elevation sites and south-facing slopes tend to be warmer.

POPULATION AND DEVELOPMENT

Once a bustling community, Anaconda-Deer Lodge County had a population of nearly 19,000 people in 1960 (U.S. Census 1960) but has experienced a significant loss in population since the peak of the ore extraction and metals processing era. Total County wide population in 2000 was estimated by the U.S. Census Bureau to be approximately 9,417 people, a drop of 9.1 percent from a population estimate of 10,348 during the 1990 census. Today the majority of County residents live in and within a short distance north and west of Anaconda.

Though Anaconda-Deer Lodge County has not experienced the population influx seen in many communities of western Montana it has seen an increase in the development of several rural areas. Many of these rural developments are within close proximity to wildland vegetation and are therefore classified as WUI areas. Both permanent and absentee landowners occupy these developments.

Wildland Urban Interface

Developed land at the wildland interface is referred to as the wildland urban interface (WUI). More specifically, the WUI is referred to as “the line, area, or zone where structures and other human development meet or intermingle with undeveloped wildland or vegetative fuels,” as stated in the Glossary of Wildland Fire Terminology (NWCG 1996). The tremendous risk to life, property, and infrastructure in WUI communities and the dangerous and complicated situations firefighters face have driven community wildfire protection planning efforts.

Anaconda-Deer Lodge County has a number of areas where structures and undeveloped wildland commingle with approximately 1,646 houses outside the only major urban cluster of Anaconda (Census 2000). WUI issues are not just a local problem; an estimated 42 million homes or 37 percent of the nation’s total homes lie within the WUI. These lands constitute 273,000 square miles or nine percent of the lower 48 states (Stewart et. al. 2003). Specific WUI issues and statistics including exact size, extent, and changes within have not been well identified.

LAND AND FIRE

A large percentage of terrain in Anaconda-Deer Lodge County consists of rolling hills or rugged mountains with West Goat Peak reaching 10,793 feet above mean sea level. Sagebrush-juniper habitat, coniferous forest, and in many places, coniferous forest with a deciduous quaking aspen or mountain alder component, occur throughout the upland area of the County (Figure 2). Tree species found in the County include Douglas-fir, grand fir, juniper, lodgepole pine, ponderosa pine, sub-alpine fir, western larch, western red cedar, and whitebark pine. Wildland structure and composition are highly variable and change naturally with elevation, aspect, geology, and fire history.

A significant portion of land area is covered with a mosaic of forest and grassland that was historically important for mining, logging, and cattle ranching. Public land management agencies and private landowners once intensively managed large portions of County forest for natural resource production. Agriculture does continues to play an important economic role in Anaconda-Deer Lodge County, with much of the valley bottomland and inter-mountain prairie, intermingled throughout the County, remaining in livestock and crop production. Tourism and recreation have recently become increasingly important sources of employment and commerce in the County.

Land Ownership/Administration

The land area that comprises Anaconda-Deer Lodge County is administrated/owned by four primary entities: private landowners, U.S. Forest Service (USFS), Bureau of Land Management (BLM), and State of Montana (MT DNRC) (Table 1). One designated wilderness area, the Anaconda-Pintler, exists in the southern portion of the County. A 1,050-acre Natural Research Area managed by the USFS is also present in the County.

Administrator / Owner	Acres	% of Total
Private	206,330	43.5
U.S. Forest Service	191,758	40.5
Other State Land	61,310	12.9
State Trust Land	7,632	1.6
Bureau of Land Management	5,048	1.1
TOTAL	473,884	

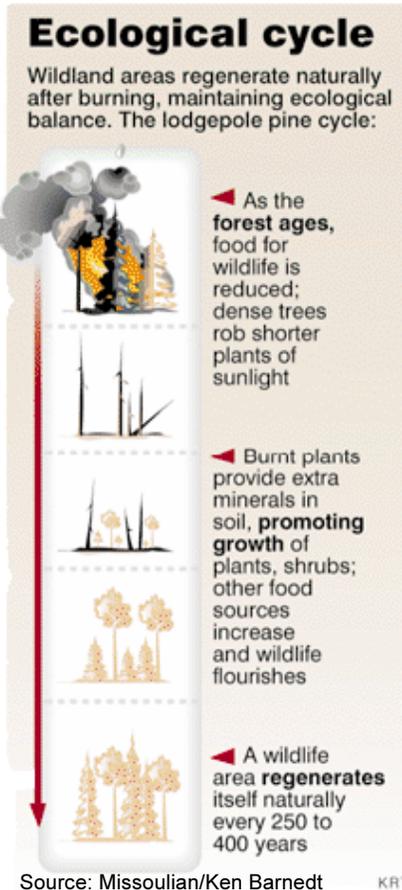
Source - MT NRIS 2004

Table 1 – County Land Administration / Ownership

Historic Fire Occurrence

In Anaconda-Deer Lodge County and throughout the inter-mountain west, the majority of wildfires occur in July, August, and September. During these months high temperatures, dryness, and an increased incidence of lightning strikes create conditions conducive to the ignition and rapid spread of wildfire.

Before European settlement during the 1800s, numerous large and small fires occurred periodically throughout the region. Area forests have been historically subject to a specific natural fire regime. USFS researchers, Agee 1993 and Brown 1995, describe the role of naturally occurring fire in the absence of modern mechanical intervention. These natural fire regimes fall into one of five accepted historic fire regimes further developed by Hardy et al. (2001) and Schmidt et al. (2002) and interpreted for fire and fuels management by Hann and Bunnell (2001): (1) frequent, low-severity; (2) frequent, high-severity; (3) moderate-frequency, mixed-severity; (4) moderate, high-severity; and (5) infrequent, high-severity fires. An illustration of the ecological cycle and the natural role of fire in an infrequent, high-severity fire regime lodgepole pine forest is depicted below.



During the 20th century, fire policies dictated that public land management agencies and private landowners suppress wildfires throughout the west, including Anaconda-Deer Lodge County. These policies were likely the result of a desire by the public to protect the aesthetic beauty of the forest as well as the notion that fire destroyed monetary returns from forest products. Fires have been construed, by many, as a destructive force, one that needed to be eliminated as soon as possible.

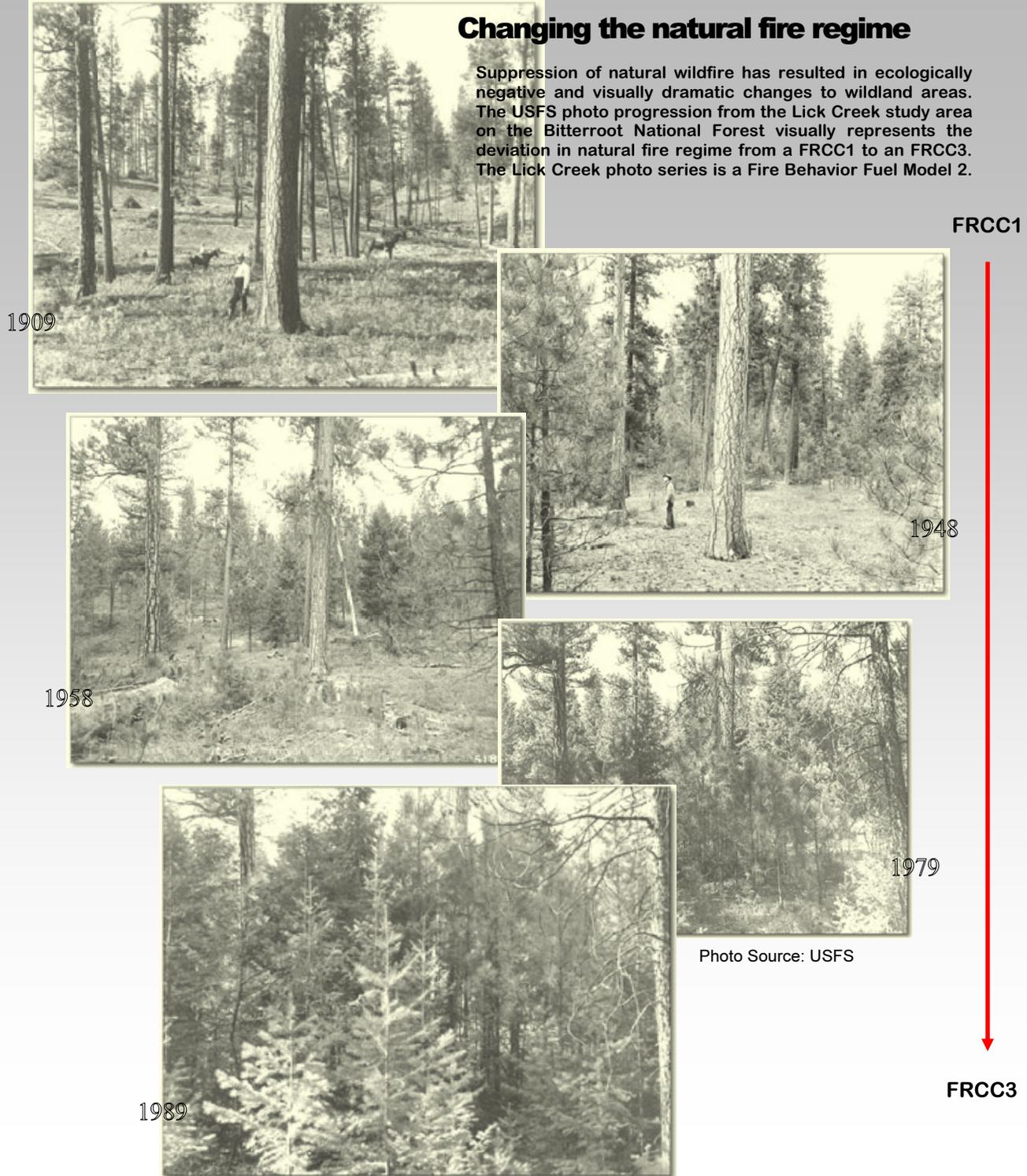
Policies and attitudes are slowly changing; fire within the Anaconda-Deer Lodge County landscape is more accepted than ever and is considered by many to be natural and necessary for the general health of the greater regional ecology. Widespread fire suppression has denied the natural role of a major ecological force in forests and has generally resulted in negative impacts to forest health within the inter-mountain west. The negative impact of fire suppression can be observed in the forested areas of the County, of which many areas are over-stocked, insect- and disease-infested, and fire-prone. Devastating insect outbreaks alone in western Montana's forested areas affected nearly 200,000 acres in 2004 (Meyer 2004). Deteriorating forest health and vigor, resulting largely from fire exclusion, and sustained drought, along with increased development in remote areas has resulted in a potentially high- risk WUI fire situation. Continued public

education and outreach effort needs to further emphasize the natural role of fire and alternatives to allowing natural fire in the WUI landscape.

Many area forests ecologically adapted to burning as frequent, low-severity; moderate-frequency, mixed-severity; or infrequent, mixed-severity fire regimes now, once ignited, burn as an infrequent, high-severity fire that threatens human life, structures, and the environment.

Changing the natural fire regime

Suppression of natural wildfire has resulted in ecologically negative and visually dramatic changes to wildland areas. The USFS photo progression from the Lick Creek study area on the Bitterroot National Forest visually represents the deviation in natural fire regime from a FRCC1 to an FRCC3. The Lick Creek photo series is a Fire Behavior Fuel Model 2.



Forests exhibiting a change of fire regime are classified by departure from the natural fire regime by fire regime condition class (FRCC) (Hann and Bunnell 2001).

It has been suggested by Dr. Stephen Arno, a leading fire ecologist recently retired from the USFS, that “(h)igh fuel loadings,” caused by fire exclusion, “eventually will be reduced by decay, fire (wildfire or prescribed fire), or removal” (Arno 1976). Forest fuel decay is too slow due to the cool, dry nature of the region’s forests in Arno’s opinion, so where fuel reduction programs are not established, nature may reduce fuel loads through large, uncontrolled wildfire (Arno 1976). Recent major fire years may provide support for this hypothesis.

Though fire suppression continues to be very good, with the majority of fires being extinguished while small, an increase in the average size of fires that cannot be suppressed, and the frequency with which those fires threaten the WUI is on the rise. It is these wildfires, and the potential for large catastrophic wildfire, which alarms fire managers and most citizens. Luckily, recent large damaging fires have not had high environmental, social, and economic impact on Anaconda-Deer Lodge County, but increasing probability of more damaging wildfire(s) in the County’s WUI continues to rise as wildland conditions deteriorate and interface development continues to rise.

Local Fire Statistics

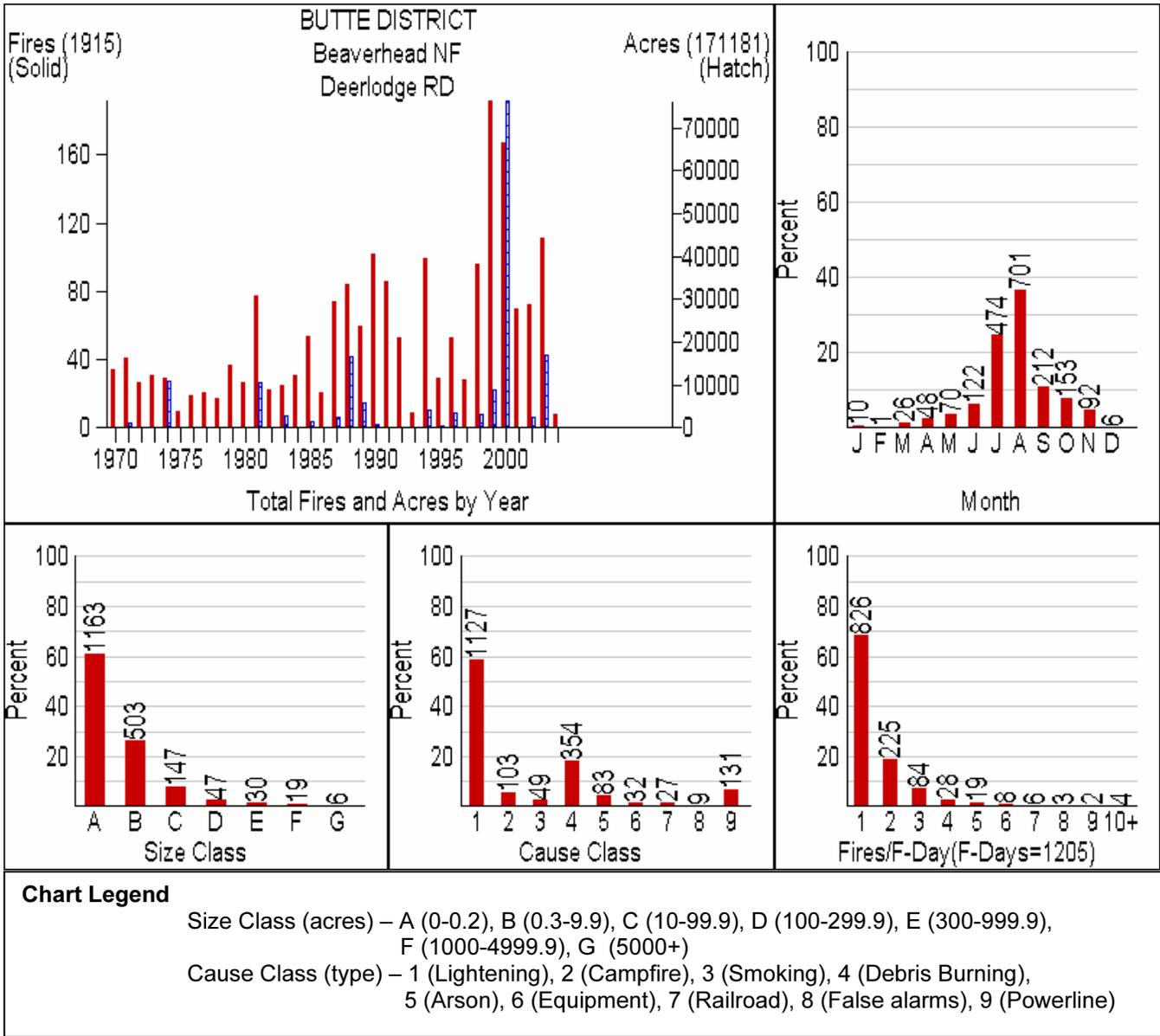
Fires that occur in Anaconda-Deer Lodge County are recorded in a database managed by the commanding fire agency. Because each fire respondent maintains their own record of a fire there are two primary databases for which fire information has been compiled for Anaconda-Deer Lodge County. These two fire databases, one for federal agencies and one for the MT DNRC information, were consulted to provide historic information on wildfire within Anaconda-Deer Lodge County.

The USFS and BLM fire records were compiled using the FireFamily Plus software package in which fires have been recorded since 1968. The software allows the user to assess and report many fire factors including fire year, size, and cause. Data queries for Anaconda-Deer Lodge County proper were not possible due to fire statistics being broken out by agency management areas, which do not correspond to County boundaries.

Table 2 on the next page was generated from user specified variables, input into FamilyFire Plus, to query federal agency fires on the USFS Beaverhad-Deerlodge National Forest, Deerlodge Resource District and BLM Butte District. Though the agency management areas queried cover an area greater than Anaconda-Deer Lodge County, the fires reported are representative and do include fires in Anaconda-Deer Lodge County proper. Table 2 provides a concise summary of historic wildfires that have occurred in and around the County that were responded by federal agencies.

According to the output generated by FamilyFire Plus software and the MT DNRC database (records compiled since 1981), a total of 2,130 fires have burned 173,197 acres. The majority of fires occurred in the month of August, were most often caused by lightning, were usually less than one acre in size, and generally lasted less than one day before being extinguished.

A combined analysis of federal agency and the MT DNRC data indicates lightning caused 56% of fires and 44% were human caused. Of the total human-caused fires, an alarming 41% were caused by escaped debris burning fires.



**Table 2 – Anaconda-Deer Lodge County Area
Federal Agency Fire Statistics**

VALUES AT-RISK

Anaconda-Deer Lodge County stakeholders have identified values at-risk to loss during catastrophic wildfire. As set forth in the Montana Code Annotated (7-33-2202), Anaconda-Deer Lodge County is responsible for the protection of the County’s range, farm, and forestlands from fire. This statute aims to protect areas with manmade and natural values at-risk from wildfire. Specific values at-risk within the WUI include lives, homes, businesses, historic structures/districts, and essential infrastructure (e.g., escape routes, municipal water supply structures, and major power and communication lines). Natural values at-risk include surface water quality, ecological stability, and forest resource health.

Though all values at risk, described below, are considered very important and deserve protection from the impact of wildfire, the protection of human life is of paramount importance, then the protection of critical infrastructure, structures and improvements, followed by protection of forest resource values.

Human Life

Loss of non-firefighter life due to wildfire is not statistically high but is of paramount importance to prevent. It is estimated that as many as 3,177 residents live in the Anaconda-Deer Lodge County WUI. Although these individuals are not likely to stay in harms way during a wildfire they may be inadvertently at risk of being trapped and killed during a catastrophic fire. Evacuation plans are in place for the County and are discussed at greater length in the Anaconda-Deer Lodge County Emergency Operations Plan (EOP) available at the County DES office.

Where civilians are not likely to be present during a wildfire event, firefighters will likely be in the area. Firefighters are faced with trying to protect natural and manmade values and human-life from wildfire while not placing themselves in peril. Though very well-qualified and trained to do their job the dangerous conditions they encounter are continually changing and pose a constant threat to life. No record of fire-cause fatalities could be found for Anaconda-Deer Lodge County.

The National Wildfire Coordinating Group (NWCG) has developed a system, the fire danger pocket card, to better inform firefighters of the local-current fire danger. Factors that increase firefighter danger vary with geographic region, local weather, vegetation type, slope, time of year, and time of day. The pocket card is developed using historic local weather conditions and a fuels model representative of a wildland area currently burning. The card also presents condition data that has lead to previous major wildfires in the area.

Risk Defined...

Function: noun
 Etymology: French *risque*, from Italian *risco*
 1 : possibility of loss or injury : PERIL
 2 : someone or something that creates or suggests a hazard
 3 a : the chance of loss or the perils to the subject matter of an insurance contract; also : the degree of probability of such loss b : a person or thing that is a specified hazard to an insurer <a poor risk for insurance> c : an insurance hazard from a specified cause or source <war risk>

Source: Merriam-Webster Dictionary

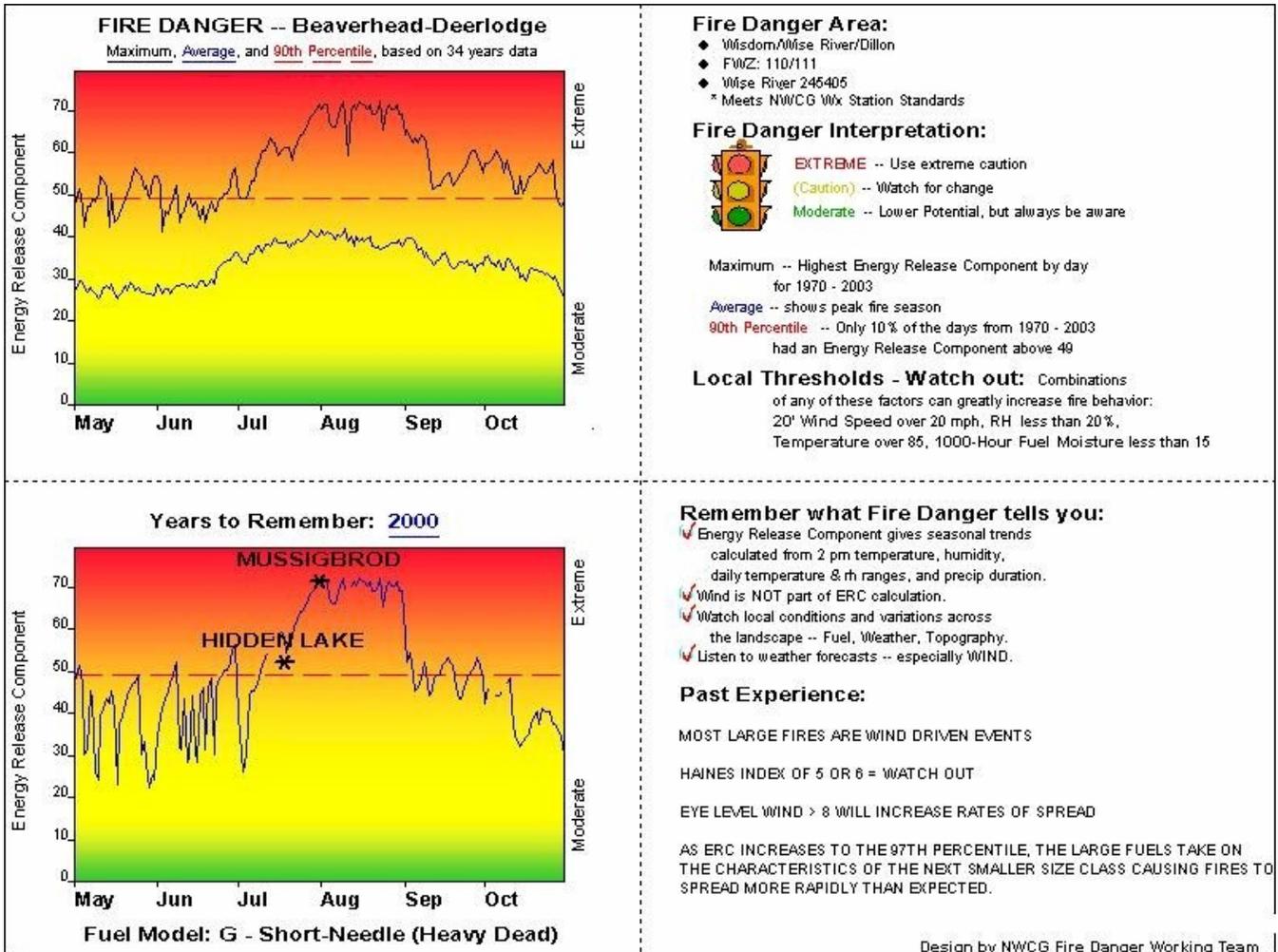


Table 3 – Anaconda-Deer Lodge County Area Fire Danger Pocket Card

An index such as the energy release coefficient (ERC), derived on a day-to-day basis by fire behavior specialists, is given to firefighters at the daily fire event briefing. An interpretation of fire danger can be made from that day’s index using the pocket card. An example of one possible Anaconda-Deer Lodge County area pocket card is presented in Table 3.

WUI Structures

The monetary value of WUI homes is estimated using 2000 US Census data. A total 4,958 houses are present in the County of which 3,285 are listed as being within the city of Anaconda which is considered an urban census cluster. The remaining houses total 1,673. As these housing units are outside the urban unit boundary designated by US Census they are regarded as WUI structures. Multiplying the 2000 US Census average house value for Anaconda-Deer Lodge County, \$70,700, by the number of estimated WUI houses results in a cumulative WUI housing value of \$118,281,100. This value reflects only the monetary WUI house value and does not account for the monetary value of other improvements or personal effects that may be at risk to wildfire.

Significant Sites

The *National Register of Historic Places* contains 31 listed sites in Anaconda-Deer Lodge County, 30 of which are located within the city of Anaconda (National Park Service 2004). The remaining site is the Anaconda and Pacific Railway Historic District running between the confluence of German Gulch and Silverbow Creek near Butte and running along Silverbow Creek to Anaconda.

Other important structures, in the WUI, not of historic importance but of high value to Anaconda-Deer Lodge County and the State of Montana are the Montana State Hospital and the Anaconda-Job Corps Center. The State Hospital and the Job Corps Center and have historically been threatened by wildfire with a recent event threatening the Job Corps Center in 1999. The State Hospital is located near Warm Springs and the Anaconda Job Corps Center is located in the Foster Creek drainage approximately 8 miles north/east of Anaconda. Many mining sites throughout the County and not listed in the Historic Register may be of historical significance to the community.

Suggesting a monetary value for historic sites in general seems trivial, as their benefits to society are invaluable.

Forest Resources

The monetary value of the forest in Anaconda-Deer Lodge County is difficult to assess as its values for recreation, aesthetics, carbon sequestration, clean water, etc. are difficult to quantify and may be considered by some to be invaluable.

Assigning a monetary value for standing timber, as a potential commercial resource is easier to calculate. Currently there are approximately 93,893 acres of commercial timber in Anaconda-Deer Lodge County (HRC&D 2005). Using the taxable dollar value for fair value forestland of \$599.25/acre provided by the Montana Department of Revenue (MT DOR 2005), the total taxable value the County's forestland totals \$56,265,380.

FIRE PREPAREDNESS

A community's ability to fight wildland and/or structural fire once ignited is determined by its capacity to respond, confine, contain, and control a fire incident. Anaconda-Deer Lodge County has 7 full time fire personal and over 100 volunteers representing five rural fire departments charged with primary response to emergency wildfire incidents throughout the County. The volunteer fire department (VFD) crews also work with USFS, BLM, MT DNRC, and municipal fire departments to provide initial attack response and support for these fire incidents. Wildfire protection agreements are in place to provide mutual aid between all capable response departments and agencies for the County and adjacent counties. Fire suppression jurisdictions for each of the agencies or departments are depicted in Figure 4.

VFD personnel are skilled, trained, and equipped to respond to many WUI wildfire incidents. During bad wildfire years, VFD crews and equipment have been pushed to and often past the limit of their response capabilities. Continued interface development, further forest condition deterioration, and sustained drought have the potential to place even greater demands on fire response crews, and equipment needs have surpassed availability at many departments in the County.

Anaconda-Deer Lodge County has recently completed a Pre-Disaster Mitigation Plan (PDM), written by Bigsky Hazard Management in 2005, with the aim to improve overall emergency preparedness for the County where necessary. The PDM recommendations and conclusions overlap the CWPP in the area of County fire defense and preparation.

Critical Facilities At-Risk

Fire preparedness depends on resources being available for firefighting. Critical facilities in the WUI that are at-risk to potential catastrophic wildfire include the Georgetown Lake Fire Stations (two in Anaconda-Deer Lodge County and one in Granite County) and the MT DNRC Offices. The Georgetown Lake Fire Stations and MT DNRC Offices are critical to fighting wildfires and loss of the structures as a result of fire would in turn leave inadequate firefighting resources within the County. The MT DNRC has created an area around the structures that will enable defense from wildfire.

Please refer to the PDM for further information and discussion of critical- and non-critical facilities and vulnerable structures in the remainder of the County.

Note – It was drawn to the attention of Fox Logic that the MT NRIS database used to derive Figure 4 may not be accurate. In some cases jurisdiction boundaries identified by MT NRIS (Figure 4) between MT DNRC and rural fire departments (RFD) are inaccurate. Figure 4 also indicates MT DNRC protection covers much of the south half of the County though MT DNRC protection does not extend south of the Seymour Lake Road. The MT NRIS database, developed and maintained by the State of Montana, provides the best available digital data source for geographic information for Montana and was therefore used. It is recommended that County fire managers coordinate an information update with MT NRIS administrators to correct jurisdiction discrepancies.

Evacuation Plan

Anaconda-Deer Lodge evacuation policies have been developed in the County EOP. It is suggested that that further wildfire specific evacuation planning be undertaken. Wildfire evacuation routes, marshalling points, and procedures need to be pre-established for the County. Principal evacuation routes as outlined in the Fire Smart manual (2003) should:

- “Lead away from an approaching wildfire to a safety zone” such as large irrigated agricultural areas.
- “Be designed with consideration of prevailing winds and avoid areas of dense forest fuels along the route.
- Be wide enough for two-way traffic (consider incoming fire emergency vehicles).
- Be well marked with standard signage. Road surface and grade should be suitable for two wheel-drive cars.”

WUI residents and homeowner associations should also be encouraged to preplan for evacuation scenarios and familiarize themselves with the EOP.

Critical Egress/Ingress Routes

Access to and from populated areas of the County is important for emergency response for firefighters and for residents during a catastrophic fire event. Firefighters need trouble-free access to and from subdivisions so that they may provide the most effective response for structure and life protection. Residents also need the opportunity to retreat from WUI areas in the face of wildfire.

Many populated areas throughout western Montana, including Anaconda-Deer Lodge County, have subdivisions with only one route of egress/ingress, roads of inadequate width, bridges of limited weight-bearing capacities, and high fire fuel loads within close proximity to the roadway. These are just some of the many situations that may compromise the protection and evacuation of WUI areas.

Nearly all of Anaconda-Deer Lodge County’s existing WUI subdivision access roads have at least one egress/ingress risk element listed above in need of improvement. Many have multiple problems. Many subdivision roads were originally established for resource extraction purposes and now would greatly benefit from multiple egress/ingress risk mitigation improvements to allow safe access and escape for a growing number of residences using the roads for residential access.

Though there are many roads in Anaconda-Deer Lodge County that may be compromised in the event of wildfire, one of significant importance, in an area of elevated risk is MT Highway 1 northwest of Anaconda. This highway is of significant importance as is a primary access route to Anaconda from the Georgetown Lake area. This route is also provides an important egress/ingress alternative for adjacent Granite County residents.

Units	Equipment	Capacity (gallons)	Pumping Rate(gpm)	Units	Equipment	Capacity (gallons)	Pumping Rate(gpm)
Anaconda Fire Department				Racetrack Vally Rural Fire District			
1	1994 Cental Engine	750	1,500	1	1983 GMC Engine	1,000	750
1	1994 Central Engine/Aerial Ladder	1,500	1,500	1	1952 GMC 6X6 Engine	1,400	400
1	1975 Mack Engine	500	1,000	1	1976 Dodge Engine	200	100
1	1968 Mack Engine	300	1,250	Warm Springs Volunteer Fire Company			
West Vally Rural Fire District				1	1956 Dodge Engine	500	750
1	1999 Ford Engine	500	150	1	1957 International Engine	500	750
1	1973 Dodge Engine	500	750	County Equipment other than Fire Departments			
1	1981 Peterbilt Tender	4,500	500	1	Tender	3,000	
1	4,000 gal Porta-tank			1	D6 dozer (poor condition)		
2	Floating Pumps			2	Graders		
Opportunity Rural Fire District				1	Portable dump truck tank	4,000	
1	1986 GMC Engine	200	100	Beaverhead County Equipment (will repond to areas of ADL Co.)			
1	1971 International Engine	250		Wisdom Volunteer Fire Department			
1	1975 Ford Engine	750	1,000	1	1981 Dodge Engine	200	100
1	1972 White Tender	4,000	600	1	1974 International Engine	200	100
1	1986 Freightliner	4,300		1	1961 Forn Engine	500	
1	10 man tool unit			1	1972 GMC Tender	1,000	
2	4,000 gal Porta-tank			1	1956 Chev Tender	1,000	
Georgetown Lake Fire Service Area				Wise River Volunteer Fire Deptment			
1	2002 International 4X4 Engine	1,000	1,250	1	1984 GMC Engine	200	100
1	1980 Ford Engine	1,000	750	1	1965 GMC Engine	750	750
1	1974 Walters 4X4 Engine	600	750	1	1965 GMC Tender	1,200	
1	1972 Ford Engine	500	1,250	MT DNRC Equipment			
1	1960 International Engine	800	100	Anaconda Unit			
1	1985 Ford Engine 4X4 Engine	250	100	7	4X4 Engine	300	100
1	1974 Dodge Engine	2,600	360	1	4X4 Engine	750	250
1	1975 Dodge Tender	4,200	600	1	Engine	500	250
1	1984 Ford 4X4 Pumper		750	2	Mark 3 portable pumps		
1	Floating Pump		100	1	Waterous Float-o-pump		
1	Portable Pump		100	Lost Creek/Antelope Gulch Rural Fire District			
2	4,000 gal Porta-tank			1	1980 Internation Engine	750	175
Lost Creek/Antelope Gulch Rural Fire District				1	1983 Ford Engine	200	100
1	1980 Internation Engine	750	175	1	1959 International Engine	750	1,000
1	1983 Ford Engine	200	100	1	1974 Ford Tender	4,000	
1	1959 International Engine	750	1,000	1	10 man tool unit		
1	1974 Ford Tender	4,000					
1	10 man tool unit						

Table 4 - Cooperative Fire Equipment

Fire Fighting Equipment

The fire departments in the County are equipped with numerous wildland firefighting tools and techniques. Information gathered from the fire chiefs through meetings and correspondence indicated no major wildfire fighting equipment shortages are present but did indicate that training and volunteer recruitment, and general equipment inventory is always in need of improvement. It is recommended that excessively old engines/tenders in questionable condition or equipment with outdated or hard to find parts, must be upgraded within the next five years. Table 4 lists the cooperative resources available to the County as described in the 2004 Anaconda-Deer Lodge Annual Wildfire Operating Plan.

Development Requirements

Anaconda-Deer Lodge County planning authorities have enacted a handful of fire avoidance measures for future subdivision developments. The *January 1994 Anaconda-Deer Lodge County Subdivision Requirements* stipulate that planned subdivisions will include:

- Two entrance/exit roads,
- The road right of way be cleared of slash, and
- Bridges be designed for loads of 20 tons and constructed from non-flammable materials

Further requirements are in place governing minimum water supply for subdivisions to possess specific water delivery capacities based on lot size. It is not clear if these water requirements consider water capacity beyond consumption and irrigation requirements.

The County is broken into development districts based on flood hazard mapping and provides flood mitigation requirements as documented in *Anaconda-Deer Lodge County Development Permit System - December 2, 1992*. The Georgetown Lake Development District is the only District in the County that contains development requirements that go beyond flood hazard and address erosion mitigation and fire risk reduction. The Georgetown Lake Development District requires wildfire mitigation planning and mitigation measure compliance.

County wide adherence to standards, similar to the Georgetown Lake District requirements, or the Montana Model Subdivision Policy for Proposed Subdivision in High-fire Danger Areas, needs to be contemplated by local government.

FIRE AND WILDLAND-URBAN INTERFACE RISK

Anaconda-Deer Lodge County's risk from wildfire is largely determined by a combination of four factors: the area of the county that lies within a defined Wildland-Urban Interface; what values are at-risk to wildfire in the defined WUI; the susceptibility of those values to wildfire; and the ability of the community to protect those values.

Defining the Anaconda-Deer Lodge County Wildland-Urban Interface

It is the opinion of Fox Logic and the Anaconda-Deer Lodge County stakeholders that there is no single definition of WUI that will work in all areas at-risk to wildland fire across the nation. The Anaconda-Deer Lodge WUI definition builds upon the nationally recognized HFRA WUI definition.

At the stakeholder meetings and through electronic and traditional mail correspondence stakeholders were asked what they expected from the WUI definition and presented with examples of other existing definitions from the local and national level. The following WUI definition was developed based on stakeholder comment and reaction.

Healthy Forest Restoration Act: Wildland-Urban Interface

National HFRA WUI mapping has been compiled in part with funding by the USFS North Central Research Station and completed by the Applied Population Laboratory (APL) at the University of Wisconsin and Spatial Analysis for Conservation and Stability (SILVIS) at the Department of Forest Ecology and Management, Madison, Wisconsin. The SILVIS project used the following definitions and data to complete the HFRA WUI identification and mapping (Stewart et al. 2003):

- Housing Density

“Housing density information was derived from U.S. Census data. Analysis was conducted at the finest demographic spatial scale possible, Census blocks, from the 2000 Census. All measures of housing density are reported as the number of housing units per square kilometer.”

- Landcover

“We utilized the National Land Cover Dataset (NLCD), a satellite data classification produced by the USGS with 30m resolution based on 1992/93 imagery and available for the entire U.S. (Vogelmann et al. 2001) to identify 'wildlands.' Our definition of 'wildlands' encompasses a range of management intensities. NLCD classes that we included as 'wildlands' are forests (coniferous, deciduous and mixed), native grasslands, shrubs, wetlands, and transitional lands (mostly clear-cuts). We exclude orchards, arable lands (e.g., row crops) and pasture.”

- Wildland-Urban Interface (WUI)

“WUI is composed of both interface and intermix communities. In both interface and intermix communities, housing must meet or exceed a minimum density of one structure per 40 acres (16 ha). Intermix communities are places where housing and vegetation intermingle. In intermix, wildland vegetation is continuous, more than 50 percent vegetation, in areas with more than 1 house per 16 ha. Interface communities are areas with housing in the vicinity of

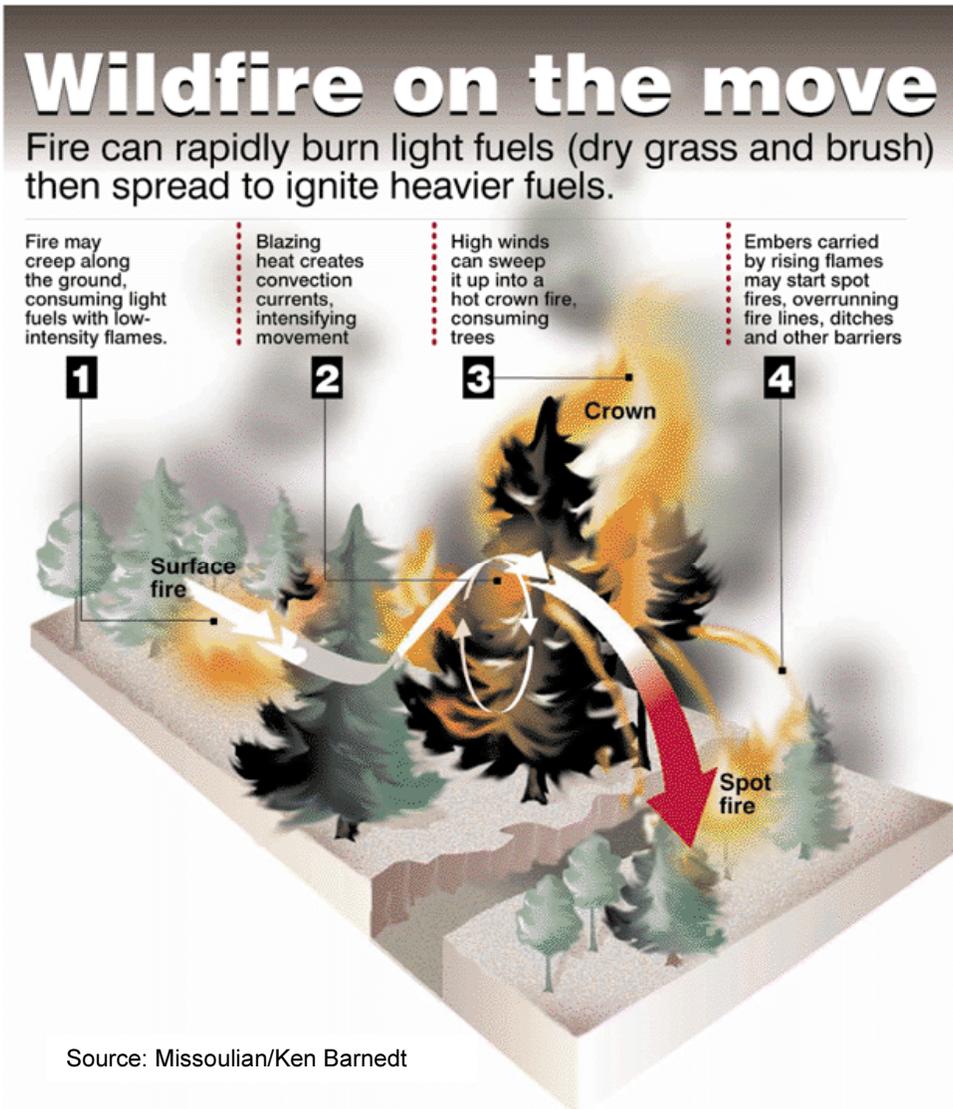
contiguous vegetation. Interface areas have more than 1 house per 40 acres, have less than 50 percent vegetation, and are within 1.5 mile of an area (made up of one or more contiguous Census blocks) over 1,325 acres (500 ha) that is more than 75 percent vegetated. The minimum size limit ensures that areas surrounding small urban parks are not classified as interface WUI.”

The SILVIS project identified a total of 2,209 WUI interface acres and 5,969 acres of WUI intermix, for a total of 8,178 acres of total WUI in Anaconda-Deer Lodge County (Stewart et al. 2003).

Anaconda-Deer Lodge County: Wildland-Urban Interface

To ensure Anaconda-Deer Lodge County values are adequately protected during an extreme wildfire event it is necessary to expand upon the HFRA WUI defined by the SILVIS project. The following areas are included in the Anaconda-Deer Lodge County WUI definition:

- WUI Protection Buffer



A WUI protection area or buffer extending 4 miles out from the edge of the HFRA-defined WUI is included in the Anaconda-Deer Lodge County WUI. This protection area provides a distance away from values at-risk within the WUI in the event of extreme wildfire behavior. The buffer is designed to better ensure adequate emergency protection in the event of a catastrophic crown fire.

Crown fires are supported mainly in foliage (fuels) of the upper tree canopies in densely forested areas. Crown fires may promote spot fire ignition caused by convection-carried firebrands ahead of the main fire front making a fire much more

difficult to contain, confine, and control. Not all wildland fires “crown,” but when the condition occurs it is one of the fastest spreading and most intense types of fire, posing an especially high risk to human life and County values in the WUI. Therefore, crown fire duration and rate of spread (ROS) were key factors used in the determination of a WUI crown fire buffer in the northern Rocky Mountains.

The 4-mile WUI definition adopted by Anaconda-Deer Lodge County is based on scientific modeling and research published in *Predicting Behavior and Size of Crown Fires in the Northern Rocky Mountains* (Rothermel 1991). Mr. Duane Harp, District Ranger, USFS, Helena National Forest completed interpretation and application of Rothermel’s research.

Mr. Harp offered the two following methodologies and calculations, based on Rothermel’s research, to derive an optimum WUI buffer distance that would minimize risk to community values during a crown fire and maximize emergency response opportunity. The calculations show how a fire may burn during a theoretical worst-case scenario crown fire.

WUI Buffer Calculation

Rothermel’s research included the study of seven actual fires that produced crowning conditions. The fires occurred for a period of between two and five hours duration, with an average duration of 3.5 hours.

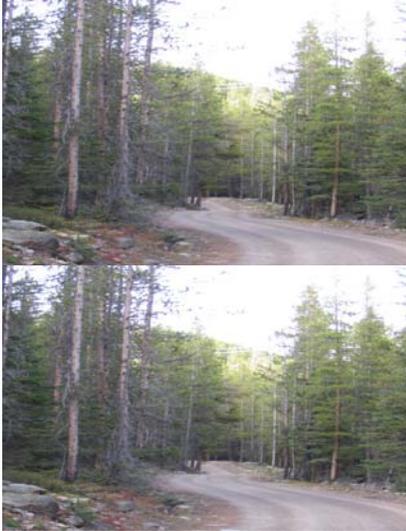
The average forward ROS of the seven crown fires was 1.4 miles per hour.

The average fire duration multiplied by the average ROS resulted in the determination of total distance the head, or front, of the fire spread during an average crown fire.

The average fire duration multiplied by the average ROS resulted in the determination of total distance the head of the fire spread during an average crown fire, 4.9 miles.

Alternatively, Rothermel’s crown fire research data was used to calculate individual spread distances for each of the seven crown fires separately. Individual fire spread distances were summed and then divided by the total number of fires. The resultant number is equal to the average distance of fire spread, 3.7 miles.

Mr. Rothermel’s research and Harp’s calculations indicate that the 1.5-mile HFRA WUI area is not an adequate safety buffer during a worst-case crown fire scenario. Therefore, an expanded WUI protection area extending 4 miles outside the HFRA-defined 1.5-mile WUI will allow for better protection of values at risk from the forward progression of an encroaching fire where fire crowning conditions may exist. While the majority of wildfires are typically extinguished when small, the aforementioned methodology accounts for the minority of fires that cannot be caught and that become large running crown fires in heavy wildland fuels. The calculated 4-mile buffer should allow enough time (3.5 hours) for emergency crews to respond and complete evacuations during the worst-case fire.



Problem WUI Road
Photo Source: Russell Fox

- Road Buffer

Primary and secondary highways that provide egress/ingress for County residents and fire protection departments/agencies were assigned a 1-mile buffer. It is also suggested that subdivision roads required for egress/ingress but not covered by the two other WUI buffer areas be buffered to the maximum easement width. Road buffers will also serve as firebreaks for fire containment.

- High Voltage Power Line Buffer

High voltage power lines (>250 Mega Volt) were assigned a 1-mile buffer as a protective measure to ensure that the County power supply can be adequately protected during a wildfire event and to reduce the probability that a power line fire ignition will travel beyond the power line corridor. Power line buffers will also serve as firebreaks for fire containment.

Priority Protection Zones

To allow for systematic prioritization of the Anaconda-Deer Lodge County WUI for fire protection, it was necessary to delineate the 4-mile WUI buffer area, described in the previous section, into 1-mile increments of diminishing priority. It was assumed that a decrease in density of values at-risk as well as an increasing emergency incident response time would occur linearly with greater distance from the WUI centerline. Therefore, there is a decreased total incident protection need as there is decreased density of values. WUI priority protection zones were delineated in 1-mile increments as follows:

- Zone 1 – acreage including and extending 1 mile from the HFRA WUI interface/intermix.
- Zone 2 – acreage between 1 and 2 miles from the interface/intermix boundary.
- Zone 3 – acreage between 2 and 3 miles from the interface/intermix boundary.
- Zone 4 – acreage between 3 and 4 miles from the interface/intermix boundary. Zone 4 also includes buffer and power line buffer acreages.

The area within zone 1 assigned the highest WUI priority protection zone ranking, accounts for the highest density of values at-risk in the WUI and therefore receives the highest priority for protection; subsequently zones 2 through 4 were assigned a decreasing priority ranking (Figure 5). The WUI priority protection zone acreages by administration/ownership for Anaconda-Deer Lodge County are listed in Table 5.

Administration Agency/ Owner	Priority Zone 1	Priority Zone 2	Priority Zone 3	Priority Zone 4	Total WUI Zone
	All Data in Acres				
Private	56,881.33	46,610.95	28,876.30	18,033.81	150,402.39
USFS	32,064.97	23,557.76	22,261.86	23,239.10	101,123.69
BLM	682.14	2,554.99	903.25	571.11	4,711.49
FWP	7,850.22	11,948.04	11,355.90	10,182.17	41,336.33
State Trust Land	1,362.98	1,822.41	1,809.16	1,265.92	6,260.47
TOTAL	9,895.34	16,325.44	14,068.31	12,019.20	303,834.37

Table 5 – WUI Priority Protection Zone Area by Ownership

Risk Assessment

To assess the risk of wildfire exposure in the County’s WUI it was necessary to first generate a model that assesses the present fire hazard and then correlate the exposure this hazard presents to the WUI. The defined Anaconda-Deer Lodge County WUI priority zones and three existing geographic information system (GIS) layers/data in addition to information provided by local stakeholders, universities, and federal and state land management agencies were used to complete the modeling process.

Fire Hazard

To estimate the risk to values within the Anaconda-Deer Lodge County WUI in the event of wildfire, an examination of fire hazard at a landscape level is necessary. In the absence of previous fire hazard study specific to Anaconda-Deer Lodge County, Fox Logic, with direction from the stakeholders, selected two previously completed modeling projects to build a model of fire hazard across the County. Input data and maps for the model came from the Ignition Probability Model, Fire Behavior Fuels Models, and FRCC model provided by the Wildlife Spatial Analysis Lab (WSAL) at the University of Montana.

- Fire Behavior Fuels Modeling

Three primary environmental factors influence fire behavior: fuel, weather, and topography. To best approximate these factors, fire behavior fuels models developed by Rothermel (1972) and Albini (1976), estimated and mapped by the FireRisk 2000 project at WSAL (2000) for the USFS (Figure 6), were incorporated into the fire risk/impact model. These fire behavior fuels models are intended to estimate total theoretical fuel load, fire rate of spread (ROS), and flame length present during a peak burning period of the fire season.

Hazard Defined...

Function: noun
 Etymology: Middle English, from Middle French *hasard*, from Arabic *az-zahr* the die
 1 : a game of chance like craps played with two dice
 2 : a source of danger
 3 a : CHANCE, RISK b : a chance event : ACCIDENT
 4 obsolete : STAKE 3a
 5 : a golf-course obstacle
 - at hazard : at stake

Source: Merriam-Webster

The fuels models (30m grid) are described by the most common fire-carrying fuel type (grass, brush, timber litter, or slash), loading and surface area-to-volume ratio by size class and component, fuelbed depth, and moisture of extinction. Each of the total 13 fuels models has a specific estimated total fuel load (< 3-inch dead and live, ton/acre), ROS, and characteristic flame length attributable to the conditions, including inferred weather and topography of an average site in the wildland. Numerically denoted from 1 to 13, fuels models are described by two distinct orientations with two fuel groups in each orientation: vertically, as in grasses and shrubs, and horizontally, as in timber, litter, and slash (Anderson 1982). Not every fuel model will be represented within a given area of the landscape.

Fire behavior fuels models in the FireRisk 2000 dataset were assigned on the basis of covertype, and/or potential vegetation type (PVT), and/or size class, and/or canopy by WSAL. Fire management personnel throughout the Northern Region helped develop the model assignment rules for the FireRisk 2000 fire behavior fuels models. A complete description of the fire behavior fuels models estimation and rule assignment can be found in the FireRisk 2000 readme.txt file that accompanies the data set (WSAL 2000).

Describing Fire and Fuels						
Fuel Model	CWPP Rank	Vegetation Types	Fire Behavior	Fuels	Rate of Spread (ft/hr)	Flame Length (ft)
1	5	Perennial grasslands, annual grasslands, savannahs, grass-tundra, grass-shrub with < 1/3 shrub or timber	Rapidly-moving	Cured fine, porous herbaceous: 0.5 - 0.9 tons surface fuel /acre; 0.5 - 2 ft depth	5,148	4
2	2	Shrub, pine with <2/3 shrub or timber cover	Moderate spread in herbaceous with added intensity from litter/wood and production of firebrands	Fine herbaceous surface cured or dead, litter, dead stem or limb wood; 1 - 4 tones/acre;0.5 - 2 ft depth	2,310	6
5	3	Moist or cool shrub types (alder), forest shrub, regeneration shrub fields after fire or harvest	Slow-moving and low moderate intensity	Green foliage with w/o litter; 3 - 5 tons/acre; 1 - 3 ft depth	1,188	4
8	4	Closed-canopy short-needle conifer types, closed-canopy	Typically slow moving with low intensities; can move rapidly with high intensity with low fuel moistures and hot/dry/windy conditions	Usually low- to moderately-flammable foliage with litter or scattered vegetation understory; 4 - 6 tons/acre surface fuels; 0.1 - 0.5 foot depth	106	1
10	1	Any forest type with >3" dead, downed woody fuels	High fire intensity with low fuel-moisture and fast moving with wind	Dead, downed > 3" woody fuels and litter; 10 to 14 tons/acre of total surface fuel < 3"; 0.5 - 2-foot depth; 10 to - 14 tons per acre total fuel load < 3"; 0.5 to 2-foot depth	521	4.8

Source: Anderson 1982

The fuels models present in Anaconda-Deer Lodge County as illustrated in Figure 6 are 1, 2, 5, 8, and 10. Each fuels model was ranked, for GIS analysis, based on a weighting value derived from the addition of estimated total fuel load, flame length and ROS provided in *Aids to Determining Fuels Models for Estimating Fire Behavior* (Anderson 1982). This simple fuels behavior model ranking method resulted in the following prioritization (from highest to lowest fire behavior fuels ranking): model 10, 2, 5, 8, and 1.

There was some discussion, by County fire managers, that fuel model 8 should be ranked higher than model 5. It is Fox Logic's opinion that based strictly on quantified data from scientific fire research papers model 5 numerically exceeds the ranking of model 8 when the combined average ROS, fuel depth, and fuel loading are considered. For an unbiased analysis of fire hazard fuels models Fox Logic felt that it was necessary to assign model 5 a higher priority than model 8 based on published research.

- Ignition Probability Modeling

A fire ignition probability model GIS layer also developed by the WSAL team for the USFS Region One Cohesive Strategy Team, using USFS fire ignition data, the same data set used in the Fire Statistics section of the CWPP, was selected to portray countywide fire ignition probability based on the predicted incidence (i.e. # fires/1,000 acres /10 years) (Figure 7).

This "...layer is based on an analysis of natural and human caused fire starts from 1981 through 2000. Fire start densities per 1 km cell were calculated using a point interpolate function based on the fire start data. A fire ignition probability layer was then created based on a natural break(s) analysis of the fire start densities. Four fire ignition probability classes were mapped: 1 (low), 2 (mod), 3 (high), and 4 (very high). This layer was based on a fire start point coverage assembled from multiple sources but some data gaps are possible during the 20-year period covered. Each 1 km cell has been assigned relative weighting of probable fire ignition: 1 (low), 2 (mod), 3 (high), and 4 (very high)" (CST 2002).

- Fire Regime Condition Class Modeling

Wildfire in Anaconda-Deer Lodge County may also have acute negative impact on the natural wildland ecosystem. In an effort to account for this impact, a FRCC model has been included as part of this risk assessment. The WSAL FireRisk 2000 data set includes a FRCC model that estimates the deviation of wildland from its natural fire regime (Figure 8).

Fire Condition Class is based on degree of departure between predicted current and historical fire regimes developed by Mr. Colin Hardy and Mr. Steve Barrett respectively. Mr. Jeff Jones and Doug Berglund of the USFS assigned rules for determining degree of current departure from natural fire regime. It is important to note that the ruleset has not been peer-reviewed and is considered a draft model. Please see the complete description of the FRCC estimations and rule assignment can be found in the FireRisk 2000 readme.txt file that accompanies the data set (WSAL 2000).

The areas estimated as FRCC 3 are of particular concern and have been theoretically fire-deprived for three or more fire cycles from their natural fire return interval. The risk of extensive ecological damage to key ecosystem components during a natural fire event in these areas would be high as vegetation composition, structure, and diversity have been significantly altered by fire exclusion. Consequently, these lands are subject to the greatest risk of ecological collapse as a result of uncontrolled catastrophic wildfire.

The FRCC 2 rated areas have missed more than one fire cycle but are not as vulnerable to the impacts of a natural wildfire. FRCC 1 areas are those at or near their natural fire regime. For the purpose of the CWPP fire risk/WUI impact model, wildland in FRCC 3 category within the

Consequences of a Changed Fire Regime

Fire Regime Condition Class	Description	Species Composition and Structure	Potential Risks
Condition Class 1	Within the natural (historical) range of variability of vegetation characteristics; fuel composition; fire frequency, severity and pattern; and other associated disturbances.	Species composition and structure are functioning within their natural (historical) range at both patch and landscape scales.	<p>Fire behavior, effects, and other associated disturbances are similar to those that occurred prior to fire exclusion (suppression) and other types of management that do not mimic the natural fire regime and associated vegetation and fuel characteristics.</p> <p>Composition and structure of vegetation and fuels are similar to the natural (historical) regime.</p>
Condition Class 2	Moderate departure from the natural (historical) regime of vegetation characteristics; fuel composition; fire frequency, severity and pattern; and other associated disturbances.	<p>Species composition and structure have been moderately altered from their historical range at patch and landscape scales. For example:</p> <p>Grasslands – Moderate encroachment of shrubs and trees and/or invasive exotic species.</p> <p>Shrublands – Moderate encroachment of trees, increased shrubs, or invasive exotic species.</p> <p>Forestland/Woodland – Moderate increases in density, encroachment of shade tolerant tree species, or moderate loss of shade intolerant tree species caused by fire exclusion, logging, or exotic insects or disease. Replacement of surface shrub/grass with woody fuels and litter.</p>	<p>Risk of loss of key ecosystem components (e.g. native species, large trees, and soil) are low. Fire behavior, effects, and other associated disturbances are moderately departed (more or less severe).</p> <p>Composition and structure of vegetation and fuel are moderately altered. Uncharacteristic conditions range from low to moderate.</p>
Condition Class 3	High departure from the natural (historical) regime of vegetation characteristics; fuel composition; fire frequency, severity and pattern; and other associated disturbances.	High departure from the natural (historical) regime of vegetation characteristics; fuel composition; fire frequency, severity and pattern; and other associated disturbances.	<p>Fire behavior, effects, and other associated disturbances are highly departed (more or less severe).</p> <p>Composition and structure of vegetation and fuel are highly altered.</p> <p>Uncharacteristic conditions range from moderate to high.</p> <p>Risk of loss of key ecosystem components are high.</p>

Source: USFS Fire Regime Condition Class Definition

WUI will receive a rating of high risk of impact from wildfire, FRCC 2 medium risk, and FRCC 1 low risk for later mapping.

Fire Risk

The WUI risk rating system used three weighted GIS layers (fire hazard model) overlaid on the WUI priority protection zone map in order to produce a combined fire risk/WUI impact model. Four model data inputs were used: fire behavior fuels models, the ignition probability model, the FRCC, and WUI priority protection zone data (Table 5). Data from each of the four input sets was weighted and passed through a prioritization matrix that generated a score from 4 to 16 (Table 6). The final fire risk/WUI impact map generated from the weighting and scoring is included as Figure 9. Three smaller scale fire risk/WUI impact maps of Anaconda-Deer Lodge County, with a land survey overlay, are also included as Figures 10 to 12.

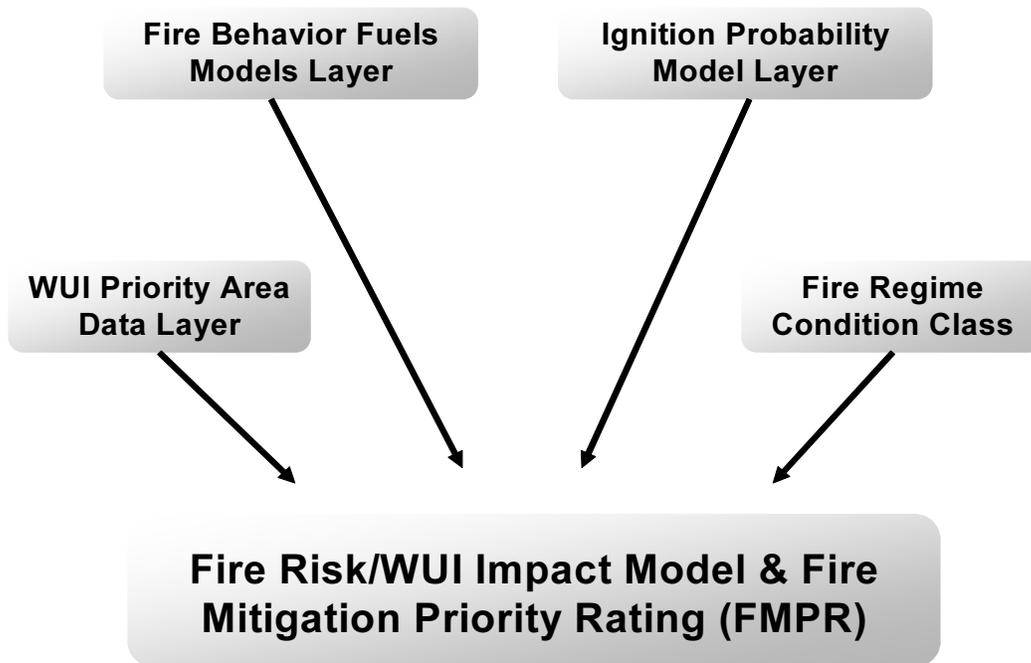


Table 6 – Mitigation Prioritization Rating System Input

To allow prioritization of land management activity it is necessary to develop an association between fire risk/WUI impact model and mitigation need. To this end, a fire mitigation priority-rating (FMPR) letter scoring scale is linearly related to the fire probability/WUI impact model and is determined as follows: *very high* (risk score >13), *high* (11 to 13), *medium* (8 to 10), or *low* (<8). Second, risk scoring developed in the first step was spatially separated and mapped into the four WUI protection zones derived in the WUI Prioritization Section of this document (Figure 5).

Site- or project-specific FMPR may be generated to further tailor mitigation activity planning and/or project implementation and prioritization. Two methods can be used to determine FMPR. Method one is used to generate an on-site FMPR through professional estimation of FRCC and Fire Behavior Fuel, then the use of the Ignition Probability Model (Figure 6), and determination of the WUI Priority Zone (Figure 5). A FMPR score may then be tabulated using the matrix in Table 7. A second method of FMPR estimation uses the maps contained in this Plan: pinpoint the site in Figures 9 to 12 and the prioritization equals the FMPR. A fictitious area is scored and summed below using the prioritization matrix.

To further tailor the fire risk rating the MT DNRC Fire Risk Rating scorecard (MT DNRC 1993) for existing wildland residential developments is included in Appendix C. The MT DNRC Fire Risk Rating has been used in the inventory of many western Montana subdivisions and is used to derive a fire risk/priority rating. Completion of the MT DNRC risk rating may provide a more thorough understanding of specific area needs. The combination of site- or project-specific FMPR and MT DNRC Fire Risk Rating will provide useful information for allocating funding and establishing baseline conditions for project implementation and monitoring, but does not determine what mitigation scheme or activity will be needed to reduce fire risk.

Fire Mitigation Priority Rating (FMPR) Example

<u>Data/Model Input</u>	<u>Rank</u>	<u>Weighting</u>
WUI Priority Protection Zone	#2	3
Fire Behavior Fuels Model	#5	4
Fire Regime Condition Class	#2	2
Ignition Probability	Medium	2
FMPR Score = 11		
or High Mitigation Priority		

WUI Priority Zone 4 (Low)																
Fire Behavior Fuel Model Prioritization		Model 1			Model 8			Model 5			Model 2			Model 10		
FRCC Rating		1	2	3	1	2	3	1	2	3	1	2	3	1	2	3
Ignition Probability	Low	4	5	6	5	6	7	6	7	8	7	8	9	8	9	10
	Moderate	5	6	7	6	7	8	7	8	9	8	9	10	9	10	11
	High	6	7	8	7	8	9	8	9	10	9	10	11	10	11	12
	Very High	7	8	9	8	9	10	9	10	11	10	11	12	11	12	13
WUI Priority Zone 3 (Moderate)																
Fire Behavior Fuel Model Prioritization		Model 1			Model 8			Model 5			Model 2			Model 10		
FRCC Rating		1	2	3	1	2	3	1	2	3	1	2	3	1	2	3
Ignition Probability	Low	5	6	7	6	7	8	7	8	9	8	9	10	9	10	11
	Moderate	6	7	8	7	8	9	8	9	10	9	10	11	10	11	12
	High	7	8	9	8	9	10	9	10	11	10	11	12	11	12	13
	Very High	8	9	10	9	10	11	10	11	12	11	12	13	12	13	14
WUI Priority Zone 2 (High)																
Fire Behavior Fuel Model Prioritization		Model 1			Model 8			Model 5			Model 2			Model 10		
FRCC Rating		1	2	3	1	2	3	1	2	3	1	2	3	1	2	3
Ignition Probability	Low	6	7	8	7	8	9	8	9	10	9	10	11	10	11	12
	Moderate	7	8	9	8	9	10	9	10	11	10	11	12	11	12	13
	High	8	9	10	9	10	11	10	11	12	11	12	13	12	13	14
	Very High	9	10	11	10	11	12	11	12	13	12	13	14	13	14	15
WUI Priority Zone 1 (Very-High)																
Fire Behavior Fuel Model Prioritization		Model 1			Model 8			Model 5			Model 2			Model 10		
FRCC Rating		1	2	3	1	2	3	1	2	3	1	2	3	1	2	3
Ignition Probability	Low	7	8	9	8	9	10	9	10	11	10	11	12	11	12	13
	Moderate	8	9	10	9	10	11	10	11	12	11	12	13	12	13	14
	High	9	10	11	10	11	12	11	12	13	12	13	14	13	14	15
	Very High	10	11	12	11	12	13	12	13	14	13	14	15	14	15	16

Low Priority
 Medium Priority
 High Priority
 Very High Priority

Table 7 – Fire Mitigation Prioritization Matrix

Priority Areas

Anaconda-Deer Lodge County FMPR areas are broken into four levels of priority, there are an estimated 6,904.74 acres of very-high FMPR category area, 56,054.28 acres in high, 114,269.01 acres in medium, and 79,689.67 acres in low (Table 6). Of the six primary landowners the private landowner has the largest number of very-high priority area, with 1,702.42 acres, and the estimated largest number of total priority acres also fall under private ownership with 119,178.68 acres. Complete FMPR acreages by ownership are listed in Table 8.

Unidentified areas inside the WUI priority assessment have resulted from data gaps in the ignition probability data layer. This missing data results in FMPR model gaps are illustrated by the difference between total WUI acres (Table 5) and number of priority rated acres (Table 8). Most land not assigned an ignition probability model score is thought to be agricultural land, rock, water, or ice.

Administration Agency / Owner	Very High Priority	High Priority	Medium Priority	Low Priority	TOTAL
All Data in Acres					
Private	1,702.42	25,875.29	53,705.05	37,895.92	119,178.68
USFS	54.24	812.65	3,235.73	479.53	4,582.15
BLM	4,691.06	22,694.93	39,629.34	25,687.34	92,702.67
FWP	15.65	268.69	2,051.18	3,515.33	5,850.85
State Land	441.37	6,402.72	15,647.71	12,111.55	34,603.35
TOTAL	6,904.74	56,054.28	114,269.01	79,689.67	256,917.70

Table 8 – WUI Fire Mitigation Priority-Rating Acreages

Stakeholder Identified Areas

In addition to the spatial ratings generated by the FMPR stakeholders have identified areas of high local that they believe deserve special attention. There is considerable concern by residents and local fire authorities that the fire hazard in Bear Gulch, Cherry Creek, and Pintler Meadows subdivision areas is considerable and warrants high priority for fuel hazard reduction. These forested WUI areas will ultimately develop further increases in fire hazard due to forest mortality and rising dead woody fuel loading. Fire hazard and risk reduction measures should be introduced in a timely manner. The potential fire mitigation need and desire associated with these areas may not be adequately represented in the FMPR model.

PLANNED AND COMPLETED MITIGATION ACTIVITIES

Anaconda-Deer Lodge County has been proactive in its effort to reduce the size and frequency of fires in its WUI area. Specifically, the community has undertaken WUI projects around Georgetown Lake and Pintler Meadows subdivision areas.

The Georgetown Lake WUI fuels reduction project, funded in part by USFS Community Protection Hazardous Fuels (Stevens) Funding, began in 2003 and remains ongoing. As of July 30, 2005, 130 residential interface properties around the lake, in Anaconda-Deer Lodge County and adjacent Granite County, have undergone mechanical forest fuels reduction and defensible space creation in an effort to reduce the chance of catastrophic wildfire and impact to the community. A second WUI fuels reduction project, with similar fire mitigation goals, is currently underway in the Pintler Meadows subdivision located at the south end of Highway 274 (known locally as the Mill Creek Highway) and just north of the old Deep Creek Ski Area (Figure 1).

Past effort to quantify WUI risk/hazard issues transpired in 1994 with the MT DNRC contracting Mr. Jon P. Agner of Missoula, Montana to complete an inventory of wildfire risk conditions at the subdivision level within throughout western Montana. In this assessment each of eleven WUI subdivisions with Anaconda-Deer Lodge County were assigned risk/priority ratings based on the following ten factors that contribute to hazardous fire conditions, speed of emergency response, and effective fire suppression (Appendix C):

- Total number of houses
- Total number of fire resistant roofs
- Predominant aspect
- Slope of inhabited area
- History of fire occurrence
- Number of road standard egress/ingress routes
- Percentage of homes employing fire-safe landscaping techniques
- Availability of water
- Distance from responding fire protection agency

The subdivision risk assessment reported that 64% of Anaconda-Deer Lodge County WUI subdivisions are at or above a high risk to wildfire and are at or above a high priority for infrastructure/condition modification and/or improvement (Table 9).

The CWPP aims to mesh into currently functioning programs. Previously planned WUI mitigation activities in Anaconda-Deer Lodge County should be fulfilled and effective mitigation efforts or strategies continued while the CWPP is implemented.

Subdivision	Risk/Priority Rating (Points)
Sunnyside	105
Lost Creek	114
North Cable Road	117
Stump Town	126
Olson Gulch	136
Silver Lake	141
Echo Lake	146
Georgetown Lake East	151
Yankee Flats	165
Warm Springs Creek	167
Foster/Barker Creek	172

<101 Low
102-124 Moderate
125-139 High
140-158 Very High
>159 Extreme

Source – DNRC 1994

Table 9 – County Subdivision Wildfire Risk

IMPLEMENTATION, MONITORING, AND REVIEW

This section outlines recommendations compiled by Fox Logic for the implementation, monitoring, and review of mitigation activities outlined in the CWPP. These recommendations are intended to provide a starting point for the County to build upon. Revisions in the Plan should accommodate changing wildland conditions, new technologies, and evolving priorities within the County. Implementation of on-ground action should be strategic and completed using the FMPS system with one or many of the prescribed activities in the following section of the CWPP.

CWPP management direction will be applied through a dual process of plan implementation and monitoring. Implementation is the responsibility of local government through a designated WUI coordinator, to be developed, to employ the CWPP strategies on priority land areas. The County as a whole has an ongoing responsibility in monitoring how effectively the government is implementing the plan and whether the stated management intent is being achieved. Through ongoing feedback, the implementation of the Plan can be adapted to increase its overall effectiveness.

Activities prescribed in the CWPP will be reflected in resource management, development, and fire mitigation activities as soon as possible. The term of the CWPP is 10 years, with minor review yearly, and a major review beginning at year 9 in preparation for the next plan.

Implementation action will be guided by a time schedule that addresses the highest priority and largest risk areas first, while at the same time (but on a lower priority) treating moderate risk areas over the long term (Table 10). Low-risk areas will receive low treatment priority unless specifically identified by federal or state agencies or the County WUI Coordinator as requiring treatment.

Implementation

Successfully mitigating WUI wildfire risk and improving structure fire survivability/defense in Anaconda-Deer Lodge County rests directly on the effective management of the plan and its implementation. The Fire and Wildland-Urban Interface Risk section identified areas where at-risk values are and respective mitigation priority ratings. Strategies discussed in this section will detail the types of activities that can be implemented to mitigate the risk of negative wildfire impact on WUI structures and values. Implementation of the CWPP risk reduction strategy can occur through a number of processes:

- Incremental mitigation activities implemented as specific CWPP projects
- More detailed plans, such as watershed wildfire plans, subdivision wildfire plans
- Subdivision development requirements
- County wildfire safety codes

Further higher detail planning will be necessary before on-ground mitigation action can occur.

The creation of a WUI Coordinator or equivalent designate is recommended and should be developed for the County. This individual would serve to coordinate activities and ensure the expectation of the CWPP is met.

Wildland Urban-Interface Fire Hazard Mitigation

WUI protection and fire hazard reduction may be accomplished using different approaches that will be implemented in mitigation activity planning. Six general strategies to hazard reduction and risk mitigation are ranked from high to low priority (Table 10). The highest priority is assigned to strategies that result in the greatest reduction of WUI fire hazard with the least amount of time.

Strategy	Priority	Activity Description
Fuels Management	1	<ul style="list-style-type: none"> Continue/complete current mitigation activities. Initial focus will be on defensible space then removal of commercial value wood, pre-commercial thinning, prescribed burning, stream restoration, and weed control that promote the reduction of fire hazard. Support new hazardous fuels treatment projects within the wildland urban interface and promote Firewise™ principles. Encourage private landowners and agencies to address forest health issues and mitigate fire risk in the WUI. Maintain the development of subdivision level wildfire assessment and planning.
Education/Prevention	2	<ul style="list-style-type: none"> Introduce/maintain wildfire prevention education and training in the form of public school instruction and media outreach programs. Expand County outreach or extension programs developed by federal and state agencies. Design/conduct WUI residence hazard assessments in coordination with federal and state outreach programs. Promote subdivision wildfire evacuation planning.
Planning	3	<ul style="list-style-type: none"> Assign/Develop a WUI Coordinator designate by contract or from present public servants. Improve road access in constrained areas of the WUI. Install/improve dry hydrants in priority locations. Encourage Fuels Treatment Guidelines for new subdivisions. Update WUI structure location mapping.
Development	4	<ul style="list-style-type: none"> Establish guidelines possibly in the form of minimum codes for new structures and subdivision areas to ensure fire safe characteristics (such as the NFPA 1144 standard) and/or implement FireWise™ standards. Consider assessing WUI residences as part of a real estate transfer program.
Training	5	<ul style="list-style-type: none"> Improve cross-training of firefighters who suppress forest and structure fires.
Inter-agency Cooperation	6	<ul style="list-style-type: none"> Review, improve and revise mutual aid agreements between VFDs, municipal FDs, state, federal, and private firefighting resources where necessary.

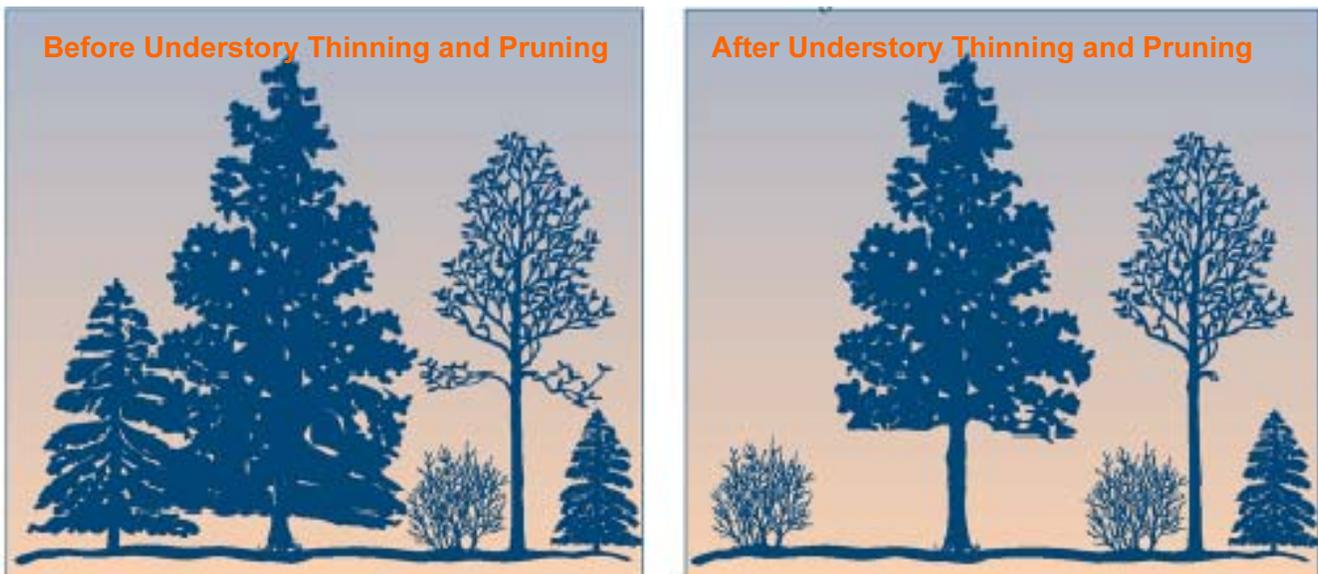
Table 10 – Implementation Strategy

Fuels management, a direct strategy, is assigned the highest priority. The five other strategies, indirect mitigation strategies, will lead to changes in policy and attitudes and ultimately result in the reduction of wildfire hazard and risk exposure. Table 10 also describes activities that can be completed under each of the mitigation strategies.

Fuels mitigation activities are complex and numerous and should be tailored to terrain, habitat type and condition, ecology, or social situation. The following is a non-exhaustive list of activities that may be employed for direct fuels mitigation:

- Commercial and non-commercial timber thinning (including selective and group thinning)
- Pruning
- Under burning (prescribed fire)
- Creating shaded fuel breaks
- Mulching and chipping
- Grazing
- Brush/grass mowing
- Weed treatment (before and after fire or treatment)

Many mechanical tools are available to complete the above listed activities. Detailed information on these tools can be found in the *Understory Biomass Reduction Methods and Equipment Catalog* (Windell and Bradshaw 2000). Combinations of activities, techniques, and tools used under the appropriate conditions as guided by the CWPP will reduce the identified fire hazard and risk exposure in an ecologically, environmentally, and socially responsible manner. Where possible, fiber wastes created by mitigation activity should be used for biofuel.



Source: Partners in Protection

Structure Ignition and Fire-Risk Reduction

Much of the previous section addressed the mitigation of wildfire risk and/or impact of wildfire on the greater landscape beyond the individual structures in the WUI. This section builds on the landscape level mitigation strategy by making wildfire risk reduction recommendations that can be applied to individual structures and the area directly surrounding those structures. In the event of a major WUI fire involving numerous buildings, firefighters will likely prioritize (triage) the protection of homes and buildings based on ease of protection. Many of the strategies mentioned previously may also be used to reduce the risk of a potential loss of structure or to increase firefighter safety while engaging fire in the interface.

A series of educational bulletins that include landowner outreach and risk reduction checklists for homes/structures and yards have been included in Appendix D. The items included in the appendix as well as many additional mitigation, emergency preparedness resources, and structural ignition reduction tactics and web links to those resources may be found on the FireWise™ website (www.Firewise.org/) and the Partners in Protection: Fire Smart™ website (www.Firesmart.org/). These resources are tailored guidelines that are based on firefighter

observations, scientific analysis, and actual conditions that have allowed structures and communities to be successfully protected in the face of wildfire. Factors that improve structural survivability and defensibility can include, but are not limited to, FireWise™ concepts that help modify interface forest fuels and fuels configuration, promote the use of building material products and techniques that inhibit fire ignition and/or flammability, and provide educational materials and techniques for education of interface landowners.

Aimed at improving structural survivability, and defense, and reducing structural ignition in the face of imminent wildfire exposure, structural risk reduction tactics described in Appendix D items utilize all six wildfire mitigation strategies prioritized in Table 10.

Specific minimum structure ignition reduction measures that the County WUI Coordinator and fire authorities should recommend for established WUI homes and out buildings include the creation of defensible space areas extending 30 feet from all structures that are clear of debris, watered, mowed, and landscaped with lower flammability vegetation that is pruned and manicured.

Vegetation Flammability

Vegetation research has shown that using the following tree species to make landscaping, forest thinning, and species conversion decisions will lead to less flammable interface forest conditions (Partners in Protection 2003).

Tree Species

Aspen	Very Low
Cottonwood*	Very Low
Maple	Very Low
Willow species*	Very Low
<hr/>	
Birch	Low
Western larch	Low
<hr/>	
Ponderosa pine	Medium
White Pine	Medium
<hr/>	
Colorado Blue Spruce*	High
Douglas-fir	High
Engelmann Spruce	High
Grand fir	High
Lodgepole pine	High
Mountain hemlock	High
Sub-alpine fir	High
Western red cedar	High
<hr/>	
Western Juniper*	Very High

* Added by Fox Logic

Further recommendations should include fire-resistant decks, porches, and fences, and fire-resistant roof and exterior construction as outlined in Appendix D: The FireWise™ Home.

Fox Logic suggests that the County adopt such a system of fire pre-planning, outreach, and certification for structures and yards in the WUI. FireWise™ is only one example of how a structure-fire risk reduction system can be put together. Such a program could be introduced to property owners by the County and used in conjunction with other fire risk reduction programs such as the National Fire Prevention Association 1144 *Standard For Protection of Life and Property From Wildfire*. As FireWise™ is currently established as a national system of WUI homeowner outreach, education, guidance, and certification in the United States, Fox Logic recommends that as a minimum Anaconda-Deer Lodge County adopts the guidance principles and techniques it prescribes in an effort to become a FireWise™ certified community. Certification effort can be employed simultaneously with mitigation activities in the WUI areas identified as very-high FMPR.

Stakeholder-Identified Priorities

Stakeholders made many specific suggestions to improve suppression capability and reduce hazards in the County as well as were receptive to guidance offered by Fox Logic for identifying activities and priorities. Forest hazard mitigation was a top priority with other ideas including the installation of dry hydrants, increasing inadequate bridge capacities, and improving roads of inadequate width being important. Many other prioritized activities are listed in Table 10.

Timeline

CWPP mitigation actions will be implemented according to a time schedule addressing very high- and high-risk areas first during the period beginning 2005 and ending 2015. It is anticipated that 10 percent of the highest risk/priority land area can be treated by the end of the ten-year implementation period (Table 11).

The second highest implementation priority is medium-risk areas. Mitigation of these areas will be the focus of attention during the period beginning in 2008 and ending 2015 with the expectation that a 5 percent of the identified at risk land can be treated. Remaining, risk areas identified are the third priority and will be treated during the period beginning 2010 and ending 2015. It is anticipated that long-term maintenance of previously treated areas and treatment of lowest priority areas will be negligible during the first iteration of the CWPP. Activity during the 10-year life of the Plan will be guided by review and recommendations of the by the Monitoring Committee.

CWPP-authorized fuels mitigation action by state and federal land management agencies on public land to reduce fuel hazard will place considerable justification on the FMPR system in determining priority land areas. Initially, highest priority will be assigned to very-high and high FMPR area designation projects that meet developed prioritization criteria and fall within the highest FMPR category. State and federal agency activity planning on public land will meet Montana Environmental Planning Act (MEPA) and National Environmental Planning Act (NEPA) policy, respectively, including public announcements and scoping documents the agencies use to develop mitigation projects.

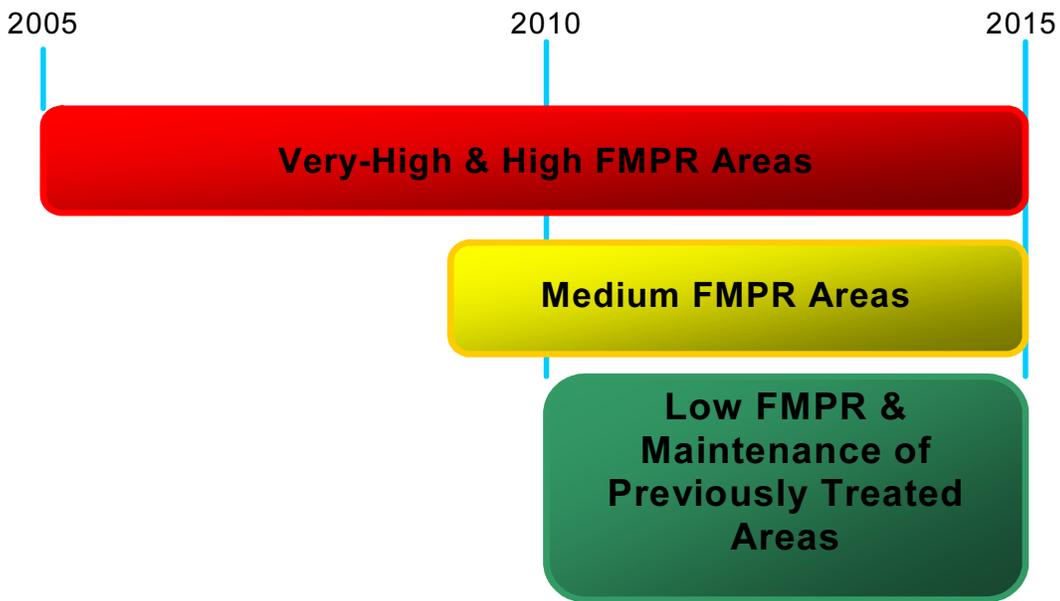


Table 11 – Hazard Mitigation Timeline

Fire mitigation projects on private land follow a similar system of prioritization as outlined for state and federal projects. Private non-industrial forest WUI landowners who want to reduce the risk of loss to wildfire are directed to work with their WUI Coordinator, DNRC Extension Forester, or approved private contractor to generate a site FMPR score, or equivalent fire risk rating, for their proposed project area and develop a fuels mitigation plan. The County WUI Coordinator, or equivalent designate, will use site-specific FMPR scores on private properties to develop an unbiased ranking of site fire risk for allocating assistance.

Hazard Reduction Treatment Costs

Financial analysis completed by the USFS for comprehensive restoration of forested areas in western Montana indicated that an average cost of treatment, for returning sustainable forest structure while diminishing crown fire risk was expected to be \$287.00/acre (Fiedler et. al 2004). The analysis derived the cost estimate based on removing late-successional species and reducing density to promote seral species regeneration. The modeled analysis commonly required the cutting of medium- and larger-sized trees with commercial value. This value often covered much or all of the treatment cost. This analysis does not estimate the costs associated with completing hazard reduction in the WUI but the estimate should be representative of costs for WUI areas at further distance from structures.

Costs associated with treatment of areas within close proximity to structures can often be quite expensive. Each area presents unique challenges and costs can vary greatly. Fuels reduction projects recently completed with the assistance of the Headwaters RC&D District, Inc. have averaged approximately \$1,667.00/acre.

Total very-high, high-, and medium- FMPR area is 176,228.03 acres. To estimate total cost of treatment for all these acres it was first necessary to determine a rough estimate of the total acres that could be treated in close proximity of structures. To complete this task the total number of WUI houses (1673)(Census 2000) was arbitrarily estimated to have 5 acres of treatable forest immediately around the structure resulting in a total of 6,630 acres. It is assumed that not all houses in the WUI will have five acres of treatable-hazardous forest but it may be assumed that some homes may have 20 acres or more requiring treatment. The remaining land area of elevated mitigation priority, beyond structures, is 167,863.03 acres.

To estimate WUI treatment cost it was necessary to use both the USFS and the local Headwaters RC&D assisted project cost estimates. The total area that may be treated is 416,232.68 acres of which it is estimated that 8,365 acres are near structures and 167,863.03 acres occur at farther distance from structures. Multiplying the acreages by their respective cost estimate results in: \$13,944,455.00 and \$50,577,446.61. The total estimated WUI treatment cost using this method is \$64,521,901.61.

Higher Detail Plans

As part of implementation, it may be necessary to refine the broad, strategic guidance and risk ratings in the CWPP and develop specific project level plans. Some of these detailed wildfire protection plans may include watershed level plans, subdivision plans, other managed area wildfire plans, and future local development plans to address area-specific fire issues.

In all cases, it is expected that the detailed planning initiatives and the resulting products will be guided by and be consistent with the intent of the CWPP. Where more detailed planning reveals new information, a minor revision or amendment to the CWPP may be warranted, in accordance with the criteria outlined in the Minor Revision section that follows.

Roles and Responsibilities

A number of different players are involved in implementation and monitoring of the CWPP. The roles and responsibilities of the various participants in the process are as follows:

DES Coordinator and Fire Council

The Anaconda-Deer Lodge DES Coordinator should act as a lead for the Anaconda-Deer Lodge County Fire Council (ADLCFC) for plan implementation. The ADLCFC includes a group of managers from resource management agencies, DES coordinator, volunteer fire department chiefs, fire warden, and the sheriff. The ADLCFC provides overall coordination, implementation, and strategic fire planning throughout Anaconda-Deer Lodge County. The DES Coordinator and ADLCFC will:

- Assign a WUI Coordinator or designate an equivalent position to provide a direct public outreach role;
- Coordinate implementation of the Anaconda-Deer Lodge County CWPP;
- Monitor implementation progress and compliance by agencies and private landowners;

- Interpret plan management priorities and strategies and resolve issues where necessary;
- Oversee the preparation of an annual monitoring report on plan implementation;
- Establish and coordinate the activities of a Monitoring Committee;
- Review recommendations from the Monitoring Committee on proposed plan amendments and provide advice on those amendments to local Government;
- Provide the CWPP document to federal and state resource agency staff, stakeholders, and interested public;
- Advise local government of specific problems regarding plan implementation; and
- Coordinate plan review.

Local Government

The County Commissioners will be kept informed about the implementation of the CWPP and are encouraged to participate in the implementation, ongoing monitoring, and review of the plan.

Local governments are encouraged to inform the DES Coordinator and ADLCFC and agencies of settlement planning initiatives that may have implications for implementing the CWPP direction.

Federal and State Agencies

Government agencies are the primary vehicles for the implementation of the CWPP through the ongoing delivery of government programs, policies and initiatives as well as agency application of fire mitigation activities on public land. The relevant agencies will:

- Carry out responsibilities under the plan;
- Prepare a Tactical Plan detailing tasks arising from CWPP objectives and strategies, including defining priorities for implementation and more detailed planning;
- Provide the CWPP document to resource agency staff, stakeholders, and interested public;
- Advise the ADLCFC on aspects of plan interpretation and implementation;
- Prepare summaries for the ADLCFC annual monitoring report;
- Initiate, review and/or provide technical recommendations on proposed revisions and amendments to the plan.

CWPP Monitoring Committee

The role of the CWPP Monitoring Committee, assembled by the DES Coordinator and ADLCFC, is to monitor resource management and development activities to assess compliance with, and effectiveness of, activities to meet the intent of the Anaconda-Deer Lodge County CWPP. The Committee will concern itself with making wildfire mitigation and plan monitoring decisions.

The membership of the Committee is intended to be inclusive and to reflect the diversity of the stakeholders that developed the CWPP.

One of the first tasks of the members of the Monitoring Committee will be to develop a Terms of Reference and Ground Rules. The range of activities of the Committee could include the following:

- To review and provide input to an annual monitoring report;
- To bring any concerns and new information to the attention of the DES Coordinator and ADLCFC;
- To provide advice to agencies on plan interpretation and implementation upon request of the DES Coordinator, ADLCFC, or individual agencies;
- To review and provide recommendations on proposed plan amendments, based on monitoring and implementation reports; and
- To provide community liaison concerning plan implementation and monitoring through the County WUI Coordinator.

Adequate funding may be available and provided through the NFP or other applicable grant sources to support participation in and activities of the Monitoring Committee.

Public

It is recognized that members of the public, in general, are important contributors to the effective implementation and monitoring of the CWPP in partnership with the WUI Coordinator, local government, and the different government agencies. The nature and level of public involvement in more detailed planning will be determined in response to emerging issues, stakeholder interests, and agency resources.

Monitoring

The monitoring phase of the CWPP involves ongoing assessment of how well the primary purpose of the CWPP is being implemented. The public, including the CWPP Monitoring Committee, has an important role to play in monitoring and providing feedback for the CWPP.

There are two aspects to plan monitoring:

- 1) An assessment of CWPP implementation through agency projects and public outreach programs; and
- 2) The effectiveness of plan implementation in achieving the management intent of the plan. If the desired outcomes of the CWPP are not being achieved, it may be necessary to consider revisions to the plan.

Section 102(g)(5) of the HFRA directs the USFS and BLM to “establish a collaborative multi-party monitoring, evaluation, and accountability process in order to assess the positive or negative ecological and social effects of authorized hazardous fuel reduction projects...” It is recommended that the DES Coordinator and ADLCFC Monitoring Committee participate in this multiparty monitoring effort.

Adaptive Management

The risk assessment, mitigation prioritization, and implementation plan in the Anaconda-Deer Lodge County CWPP has been developed using the best information and knowledge available at this time. At the same time, there is inevitably a level of uncertainty in the ultimate effectiveness of management recommendations. Therefore, the CWPP endorses a process of adaptive management, a process in which implemented activities are monitored for effectiveness and changes are enacted when and where required. The use of an adaptive management monitoring strategy will allow continual improvement of management policies and practices. By monitoring key response indicators over time and incorporating new information and knowledge, the DES Coordinator, the ADLCFC, local government, and agencies will be able to analyze the outcome of their fire mitigation activity in light of the original CWPP intent and incorporate those results into future planning and approach to best practices in the WUI.

Annual Monitoring Report

Accountability to the plan is described in an Annual Monitoring Report, in which individual state and federal agencies and the WUI Coordinator report on implementation progress and the status of completion of projects or actions identified in the CWPP Implementation section. The Report also summarizes, through the evaluation of performance indicators (as assigned by the monitoring committee), and the achievement of expected outcomes for the CWPP.

The ADLCFC Monitoring Committee is responsible for preparing the Annual Monitoring Report. Those agencies and the WUI Coordinator responsible for implementing the CWPP objectives contribute annual reports on their progress of CWPP projects and activities.

The Annual Monitoring Report will be presented to the DES Coordinator and ADLCFC for review at an annual meeting to ensure that projects and programs are being implemented in accordance with the management direction and intent of the CWPP. As part of the review process, the Monitoring Committee may make recommendations on plan implementation and amendments. The DES Coordinator and ADLCFC will report back to the Monitoring Committee on how the recommendations of the Committee have been addressed.

Plan Amendments

Proposed revisions to the Plan as identified by the CWPP Monitoring Committee, agencies, or through more detailed planning will be identified in the Annual Monitoring Report. The ADLCFC will review and approve minor revisions to the plan, but major amendments will need to be approved by the three principal stakeholders.

Minor Revisions

The Monitoring Committee will make recommendations for minor revisions to the plan to the DES Coordinator and ADLCFC. With DES Coordinator and ADLCFC approval, minor revisions will be documented in the annual monitoring report.

Examples of minor revisions include but are not limited to:

- Revised priorities for implementation;

- Refinements to objectives and strategies as suggested by more higher plans; and
- Plan changes required conforming to new laws and regulations.

Major Revisions

A major revision to the Plan will be referred to as an amendment. The following are considered amendments to the plan:

- Major revisions to intent or prescribed mitigation activities;
- Changes to the WUI definition and boundaries; or
- Changes to WUI value priority zone boundaries.

Although the CWPP Monitoring Committee does not have the mandate to make land use planning decisions, it can make recommendations for revisions or amendments to the Plan. Any proposed amendments would be identified in the Annual Monitoring Report and at the annual Monitoring Committee meeting. The DES Coordinator and ADLCFC will decide when an amendment is required and will define and coordinate the process consistent with existing County regulations and policies.

Plan Review

The Anaconda-Deer Lodge County CWPP is subject to a minor review yearly and a comprehensive review to commence in the 9th year of the plan and be completed by the 10th year. The DES Coordinator and ADLCFC may also consider annually whether or not a comprehensive major review is warranted prior to the scheduled major review.

Interpretation

From time to time, the public, local government, or agencies may become concerned about how the plan is being interpreted or about specific land and resource practices. In all instances of concern, the issues will be dealt with in a cooperative manner.

Interpretation of Priorities, Activities, and Strategies

The priorities, strategies, and activities in this CWPP should be interpreted at a broad or strategic level wherever possible. Where a concern is raised over the interpretation and/or implementation of priorities, strategies, or activities the concern should be addressed directly to the affected agency or the WUI Coordinator. The agency or WUI Coordinator will respond to the concern in writing, consulting with the DES Coordinator and ADLCFC for guidance where necessary.

If the matter is not satisfactorily resolved, the concern will be forwarded to the ADLCFC for resolution. The DES Coordinator and ADLCFC will determine if the decision is consistent with the intent of the CWPP. If it is consistent, no further action will be taken. If it is not, the agency or the WUI Coordinator will be directed to revise the decision to be consistent with the intent of the plan. The DES Coordinator and ADLCFC may consult with the Monitoring Committee on issues of plan interpretation.

Assistance Programs

Assistance is available from the federal and state government to non-industrial private landowners, landowner cooperatives, tribes, fire departments, state land managers, and state, city and county government. The purpose of these programs is to provide financial aid and equipment for the purpose of enhancing habitat; reducing wildfire risk, offering education, and aiding in future planning (Table 12). Federal and state fuel reduction assistance and grant programs within Anaconda-Deer Lodge County will prioritize mitigation opportunity on public and/or private lands based largely as identified by the FMPR as described in the Mapping/Risk Mitigation Priority Rating section of this Plan. Initially, highest priority will be assigned to very-high and high FMPR area projects that meet developed prioritization criteria and grant objectives and fall within the highest FMPR category. Grant prioritization criteria will be further evaluated on an annual basis.

Note – Grant funding opportunities are not guaranteed and may vary from year to year.

Program	Description
Rural Fire Assistance	<p>Source: National Fire Plan – Department of Interior Description: Provides funds to rural fire departments for wildfire fighting; also provides wildland fire equipment, training and/or prevention materials. More info: www.dnrc.state.mt.us/forestry/dnrcfiresite/volfire.htm#rfa</p>
Fire Hazard Mitigation Assistance	<p>Source: US Forest Service Description: USFS grants to state foresters through state and private funding, under authority of Cooperative Forestry Assistance Act. Intended to maintain and improve protection efficiency and effectiveness on non-federal lands, training equipment, preparedness, prevention and education. More Info: www.fireplan.gov; Paula Rosenthal, MT DNRC</p> <p>Source: National Fire Plan Description: State fire mitigation assistance grant funds are targeted at state and local fire services, county emergency planning committees and private landowners. Assistance for projects to reduce hazard fuels in the WUI. More Info: www.fireplan.gov, www.fs.fed.us/r4 and www.dnrc.state.mt.us/forestry/dnrcfiresite</p>
Volunteer Fire Department Assistance	<p>Source: US Forest Service Description: State and private grants under the authority of Cooperative Forestry Assistance Act provided to state foresters for distribution to municipal and volunteer fire departments. Provides monetary and technical assistance in organizing, training, and purchasing equipment to enable them to effectively meet their structure and WUI protection responsibilities. More Info: www.fs.fed.us/fire/partners/vfa and www.dnrc.state.mt.us/forestry/dnrcfiresite/</p>
Economic Action Program	<p>Source: US Forest Service Description: A USFS, state and private program with involvement from local Forest Service offices to help identify economic development projects. Addresses long-term economic and social health of rural areas; assists the development of enterprises through diversified uses of forest products, marketing assistance, and utilization of hazardous fuel byproducts. More Info: www.fs.fed.us/r1-r4/spf/montana/</p>
Forest Land Enhancement Program (FLEP)	<p>Source: US Forest Service Description: USDA grants to private non-industrial landowners under the authority of the 2002 Farm Bill. FLEP purposes include: 1) Enhance the productivity of timber, fish and wildlife habitat, soil and water quality, wetland, recreational resources, and aesthetic values of forest land through landowner cost share assistance, and 2) Establish a coordinated, cooperative federal, state and local sustainable forestry program to establish, manage, maintain, enhance and restore forests on non-industrial private forest land. More info: www.usda.gov/farmbill</p>

Table 12 – Assistance Opportunities

Program	Description
Federal Excess Property	<p>Source: US Forest Service Description: Provides assistance to state, county and local governments by providing excess federal property (equipment, supplies, tools) for wildland and rural community fire response. More info: www.fs.fed.us/fire/partners/feppl/</p>
Forest Stewardship Program	<p>Source: US Forest Service Description: Provides grant funding to enable preparation of forest management plans on state, private and tribal lands to ensure effective and promote efficient hazardous fuel treatment. More info: www.fs.fed.us/r1-r4/spf/montana/</p>
Rural Community Assistance	<p>Source: US Forest Service Description: Provides grant funds to rural organizations with involvement of local Forest Service offices for the development of community strategic action and fire risk management plans to increase community resiliency and capacity. More info: Dean Graham, Regional RCA Coordinator at 406-329-3230</p>
Firefighters Assistance	<p>Source: Federal Emergency Management Agency and US Fire Administration Program Description: Provides grant assistance to municipal and volunteer fire departments to help improve fire-fighting operations, services, and provide equipment. More info: www.usfa.fema.gov/</p>
Montana Forest Stewardship Program	<p>Source: Montana Department of Natural Resources and Conservation Description: Program provides grant funding for non-industrial private forest landowners in meeting the demand for wood products and providing high quality management of their resources and develop forestry employment for the local community. More info: www.fs.fed.us/r1-r4/spf/montana/factsheet/02landownerassistance.htm</p>
Community Facilities Loans and Grants	<p>Source: Rural Housing Service (RHS) US Dept. of Agriculture Description: Provides grants (and loans) to cities, counties, states and other public entities to improve community facilities for essential services to rural residents. Projects can include fire and rescue services; including the purchase of fire-fighting equipment for rural areas. No match is required. More info: www.rurdev.usda.gov; or local county Rural Development office.</p>
Sale of Federal Surplus Personal Property	<p>Source: General Services Administration Description: This program sells, by competitive bid, surplus federal government equipment to individuals, businesses, and organizations. Normally, there are no use restrictions on the property purchased. More info: www.gsa.gov</p>
Reimbursement for Firefighting on Federal Property	<p>Source: US Fire Administration, Federal Emergency Management Agency Description: Program provides reimbursement to fire service organizations that have engaged in firefighting operations on federal land. Payments can be for direct expenses and direct losses. More info: www.fema.gov/</p>

Table 12 – Assistance Opportunities continued

Program	Description
Fire Management Assistance Grant Program	<p>Source: FEMA Description: Readiness, Response and Recovery Directorate provides grants to states, tribal governments and local governments for the mitigation, management and control of any fire burning on publicly (nonfederal) or privately owned wildland that threatens such destruction as would constitute a major disaster. The grants are made in the form of cost sharing with the federal share being 75 percent of total eligible costs. Grant approvals are made within 1 to 72 hours from time of request.</p>
Hazard Mitigation Grant Program	<p>Source: Federal Insurance and Mitigation Administration, FEMA Description: Provides states and local governments with financial assistance to implement measures to reduce or eliminate damage and losses from natural hazards. Funded projects have included vegetation management projects.</p>

Table 12 – Assistance Opportunities continued

ACTIVE STAKEHOLDERS AND PLAN DEVELOPMENT

The Anaconda-Deer Lodge County CWPP generation process has included the participation of many community entities. Generation of this plan has included the following primary stakeholders:

- Fire Council
- Commissioners
- Disaster and Emergency Services
- Tri-County Resource Advisory Committee
- Bureau of Land Management
- United States Department of Agriculture: Forest Service
- Montana Department of Natural Resources

Fox Logic invoked discussions with and received feedback from the public, private organizations, and federal, state, and local agencies to identify wildfire risks, priority areas, priority projects, and mitigation activities. Planning was based on verbal input from stakeholder meetings held during the spring of 2005 and written responses submitted to Fox Logic. Input from public stakeholder groups was additionally encouraged through solicitation letters sent directly to possible stakeholder groups and public notices published in local newspapers (Appendix A and Appendix B).

In mid-August 2005 a 1st Final Draft CWPP was circulated to four core stakeholders for review and comment. In early-September 2005, after recommended changes were received and incorporated from stakeholders, a completed Final version of the CWPP was posted via the Internet on the Fox Logic, LLC website. Notification of the Internet posting was issued through email/traditional mail notice to all previously identified stakeholders. Received comments were further incorporated and finally, copies of the completed document sent to the HRC&D in Butte, MT and County DES office in Anaconda, MT in late-September 2005.

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FIGURES

APPENDICIES

APPENDICIES

Appendix A

Stakeholder Outreach

PRESS RELEASE

Anaconda-Deer Lodge County, Montana is developing a Community Wildfire Protection Plan (CWPP) to be completed no later than September 30, 2005.

The Community Wildfire Protection Plan (CWPP) is a tool designed for at risk wildland-urban interface (WUI) communities to pre-plan and improve their capability to negate or survive wildfire. The CWPP content must fulfill three stipulations of the United States Healthy Forests Restoration Act (HFRA) of 2003. The HFRA provides funding for wildland-urban interface mitigation/defensibility improvements in communities at risk to wildfire if they fulfill the following:

- **Develop a CWPP collaboratively with local government, local fire department(s), and the MT DNRC, in consultation with interested parties and the Federal land management agencies managing land in the vicinity of the at risk community;**
- **Identify and prioritize areas for hazardous fuel reduction treatments and recommend the types and methods of treatment on Federal and non-Federal land that will protect one or more at risk communities and essential infrastructure; and**
- **Recommend measures to reduce structural ignitability throughout the at risk community.**

Interested groups wanting to contribute pertinent and valid information in this matter may submit a written summary to Fox Logic, LLC, a resource management and planning company contracted to facilitate the development of the Anaconda-Deer Lodge County CWPP. Information and recommendations received will be carefully evaluated for relevance before being included in the final document. Submissions should be received no later than 1 February 2005 and should be addressed to:

**Fox Logic, LLC
Attn: Russell F. Fox
P.O. Box 411
Florence, MT 59833**

Or

E-mailed to: foxrus@hotmail.com

Date Posted: 3 December 2004



November 18, 2004

[Stakeholder Address]

RE: Anaconda-Deer Lodge County - Community Wildfire Protection Plan Preparation

Dear [Stakeholder]:

The Community Wildfire Protection Plan (CWPP) is a tool designed for at risk wildland-urban interface (WUI) communities to pre-plan and improve their capability to negate or survive wildfire. The CWPP content must fulfill three stipulations of the United States Healthy Forests Restoration Act (HFRA) of 2003. The HFRA provides funding for wildland-urban interface mitigation/defensibility improvements in communities at risk to wildfire if they fulfill the following:

- Develop a CWPP collaboratively with local government, local fire department(s), and the MT DNRC, in consultation with interested parties and the Federal land management agencies managing land in the vicinity of the at risk community;
- Identify and prioritize areas for hazardous fuel reduction treatments and recommend the types and methods of treatment on Federal and non-Federal land that will protect one or more at risk communities and essential infrastructure; and
- Recommend measures to reduce structural ignitability throughout the at risk community.

It is hoped that the [Stakeholder] would provide ideas, assessments, goals, and objectives pertaining to the CWPP for the County. As a Stakeholder in the County's CWPP your ideas and concerns are important to the entire Community and your response will enhance the ability to prevent catastrophic WUI wildfire, better protect wildland firefighter lives, and reduce the socioeconomic impact of fire.

Please accept this letter as an invitation for [Stakeholder]'s participation in the development of the CWPP for Anaconda-Deer Lodge County. I need to get your vision for the CWPP document by no later than January 15, 2004 in order to incorporate it into the final document. Should you have any questions or concerns please call me at (406) 273-4317 / (406) 370-8539 or email me at foxrus@hotmail.com.

Sincerely,

Russell F. Fox, CF
Owner-Manager

Fox Logic, LLC - Community Wildfire Protection Plan Information Sheet & Stakeholder Questionnaire

Overview

CWPP is a tool for at-risk wildland-urban interface communities to pre-plan and improve their capability to negate or survive wildfire.

- Is developed in the context of the collaborative agreements and guidance established by the Wildland Fire Leadership Council and agreed to by the local government, local fire department, and state agency responsible for forest management, in consultation with interested parties and the federal land-management agencies that manage land in the vicinity of an at-risk community;
- Identifies and sets priorities for areas needing hazardous-fuel-reduction treatments and recommends the types and methods of treatment on federal and non-federal lands that will protect one or more at-risk communities and their essential infrastructure; and
- Recommends measures to reduce the chance that a fire will ignite structures throughout an at-risk community.

Why a CWPP:

- Provides financial assistance for authorized hazardous-fuel-reduction projects on non-federal land in the Community-at-risk will be allocated by federal agencies based on CWPP recommendations;
- Allows Federal land Management agencies to give priority to projects “that give(s) priority to authorized hazardous fuel reduction projects that provide for protecting at-risk communities or watersheds or that implement CWPPs”

Healthy Forest Restoration Act (HFRA)

Purpose:

“...to reduce wildfire risk to communities, municipal water supplies, and other at risk federal land through a collaborative planning, prioritizing, and implementing hazardous fuel reduction projects...”

Wildland Urban Interface

The Healthy Forest Restoration Act defines the wildland urban interface (in absence of a CWPP defined WUI) as:

- an area within or adjacent to an at-risk community that is identified in recommendations to the Secretary in a community wildfire protection plan; or
- in the case of any area for which a community wildfire protection plan is not in effect:
 - An area extending 1 mile from the boundary of an at-risk community;
 - An area within 1-1/2 miles of the boundary of an at-risk community including land that:
 - has a sustained steep slope that creates the potential for wildfire behavior endangering the at-risk community ;
 - has a geographic feature that aids in creating an effective fire break, such as a road or ridge top; or
 - is in condition class 3 as documented by the Secretary in the project-specific environmental analysis; and
 - an area that is adjacent to an evacuation route for an at-risk community that the Secretary determines, in cooperation with the at-risk community, requires hazardous fuel reduction to provide safer evacuation from the at-risk community.

Stakeholder Questionnaire continued

Your Involvement is needed to...

Define the Local Wildland Urban Interface

Each county has its own set of variables that the HFRA WUI definition may not address (How do you want to define your WUI?). Factors to consider include:

- Population Density
- Spotting Distances
- Critical Infrastructure
- Evacuation Routes

Identify Risks

Local knowledge will enhance/supplement risk mapping (metrics). What are the obvious WUI risks that you believe should not be left out? (Examples)

- Response time of suppression resources?
- Forest disease/insect outbreak areas?
- Availability of needed or additional resources?
- Public evacuation issues? (WUI Egress/Ingress)
- Past problem areas?

CWPP Priority Area/Zone Identification

Where will be the high, medium, and low priority risk areas/zones be in the WUI? (Examples)

- Travel corridors protection
- Municipal watershed protection
- Power grid protection
- Communication system protection
- Public/homeowner education

Identify Project Priorities

What are the mitigation projects and their order of priority (high, medium, low) that will mitigate identified risks in the priority areas? (Examples)

- Defensible space creation
- Reduce risk to public and firefighter safety
- Work across jurisdictional boundaries
- Reduce risk of Crown Fires/Catastrophic Fires
- Slow rate of wildfire spread

Identify Project Tasks

What type of tasks will be undertaken to reduce wildfire risk in priority areas/zones? (Examples)

- Cutting and hand piling
- Lop and scatter
- Dispersed Treatments
- Fuel Breaks
- Education
- Underburning

**Fox Logic, LLC, intends the above points only for Stakeholder guidance.*

FOX Logic, LLC
Natural Resource
Management & Planning
PO Box 411 Ph: (406) 273-4317
Florence, MT 59855 Cell: (406) 370-8539



DATE, 2005

«Department»
ATTN: «First_Name» «Last_Name»
«Job_Title»
«Address»

RE: Anaconda-Deer Lodge County - Community Wildfire Protection Plan 1st Final Draft Review

Dear «Title» «Last_Name»:

First I would like to thank you for your participation as a stakeholder in the development of the Anaconda-Deer Lodge County Community Wildfire Protection Plan (CWPP). It is your involvement that has helped design this valuable tool that will improve wildfire defense, structure survivability, and human safety in Anaconda-Deer Lodge County's at-risk wildland-urban interface (WUI).

I have enclosed the 1st Final Draft of the Anaconda-Deer Lodge County CWPP on CD ROM for your review. To ensure the document reflects an appropriate interpretation of County wildfire risk and hazard mitigation priorities, it is hoped that you would take some time to review this initial Final Draft Plan.

I understand your time is valuable but hope you will continue your participation in the CWPP development process by providing me with your evaluation of the Draft Plan. To aid me in assessing how well the draft meets the spectrum of stakeholder desires and expectations for wildfire mitigation in the WUI I have attached a CWPP evaluation sheet that you may complete as you review of the document. Please send the completed evaluation with your comments back to me by August 19, 2005.

As a CWPP stakeholder your participation in the development of the Anaconda-Deer Lodge County CWPP is invaluable. Should you have any questions or concerns please call me at (406) 273-4317 / (406) 370-8539 or email me at foxrus@hotmail.com. In case you do not have access to a computer for Plan review please call and I will send a hard copy to you.

Best Regards,

Russell F. Fox, CF
Owner-Manager

Enclosure.
Attachment.

Stakeholder CWPP Evaluation Sheet

CWPP SECTION

Rating (circle one)

EXECUTIVE SUMMARY

comments:

Good	Fair	Poor
------	------	------

BACKGROUND

comments:

Good	Fair	Poor
------	------	------

VALUES AT-RISK

comments:

Good	Fair	Poor
------	------	------

FIRE PREPAREDNESS

comments:

Good	Fair	Poor
------	------	------

FIRE AND WILDLAND-URBAN INTERFACE RISK

comments:

Good	Fair	Poor
------	------	------

PLANNED AND COMPLETED MITIGATION ACTIVITIES

Good	Fair	Poor
------	------	------

comments:

Good	Fair	Poor
------	------	------

IMPLEMENTATION, MONITORING, AND REVIEW
comments:

ACTIVE STAKEHOLDERS AND PLAN DEVELOPMENT
comments:

Good	Fair	Poor
------	------	------

FIGURES
comments:

Good	Fair	Poor
------	------	------

APPENDIX
comments:

Good	Fair	Poor
------	------	------

Please use back of pages for further comment.

Appendix B

Stakeholder Contact List

Contact	Information
BLM	Butte Field Office 106 North Parkmount, Butte, MT 59701
	Contact: Terina Mullen
USFS	Beaverhead-Deerlodge National Forest: Butte Ranger District 1820 Meadowlark Ln, Butte, MT 59701
	Contact: Steve Egeline
	Beaverhead-Deerlodge National Forest: Wisdom Ranger District Wisdom, MT 59759
	Contact: Erin Brown
DNRC	Beaverhead-Deerlodge National Forest: Pintler Ranger District 1002 Hollenback Rd, Suite A, Deer Lodge, MT 59822
	Contact: Jim Harrington
MT FWP	Anaconda Fire Unit 7916 Hwy 1 W., Anaconda, MT 59711
	Contact: Terry Vaughn
Fire Council	Butte Field Office 1820 Meadowlark Lane Butte, MT 59701
	Contact: Kris Douglas
Tri-County Resource Advisory Council	Anaconda-Deer Lodge Volunteer Fire Council 420 W. Commercial, Anaconda, MT 59711
	Contact: Ralph Whaley, Fire Warden
City Fire	USDA Service Center Deerlodge, MT 59822
	Contact: Joe Armstrong, Acting Chair
DES	Anaconda City Fire Department 420 W. Commercial, Anaconda, MT 59711
	Contact: Bill Converse, Chief
Planning Dept	County DES Coordinator 201 Hamburg, Anaconda, MT 59711
	Contact: Elmer "Buzz" Pederson
Chief Executive	Courthouse – 800 S. Main, Anaconda, MT 59711
	Contact: Linda Bouck
Sierra Club	Anaconda-Deer Lodge Chief Executive Courthouse – 800 S. Main, Anaconda, MT 59711
	Contact: Mr. Mark Boirhaye
Media	Headwater's Group P.O. Box 1290, Bozeman, MT 59715
	Contact: Christine Phillips
	The Montana Standard - Editor 25 W. Granite St., Butte, MT 59701
	Contact: Gerry O'brien
	The Anaconda Leader - Editor 121 Main Street, Anaconda, MT 59711
	Contact: Jim Tracy

Appendix C

Existing Development DNRC Risk Rating System

EXISTING DEVELOPMENT
FORM C -RATING FORM (Rev. 3/93)

RATING AREA:

DATE:

RATED BY:

ROADS

ROAD ACCESS - Items 1 and 2

- Multiple primary access roads = 0
- Two primary access roads = 1
- One-way primary + one alternative access road = 2
- One-way in/out = 3
- No primary access roads = 4

ROAD SURFACE, WIDTH, PRIMARY ACCESS ROUTES - Item 3

- > 18' Road Surface + Shoulder = 1
- 18' Road Surface + Shoulder = 2
- 16 - < 18' Road Surface + Shoulder = 3
- < 16' Road Surface + Shoulder = 4

MAXIMUM ROAD GRADE - Item 4

- 0-5% = 1
- 6-8% = 2
- > 8 - 10% = 3
- > 10% = 4

SECONDARY ROAD ENDINGS - Item 5

- Loops or > 90' Diameter Cui de Sacs = 1
- Cul de Sac Diameter 70-90' = 2
- Cul de Sac Diameter < 70' = 3
- Dead Ends - No Cui de Sac = 4

BRIDGES - Items 6 and 7

- No Bridges = 1
- 40 Ton(+) limit on access bridges = 2
- 20-39 Ton limit on all access bridges = 3
- < 10 Ton limit any access bridge = 4

TOPOGRAPHY

SLOPE - Item 8

- 0-10% = 1
- 11-10% = 2
- 11-30% = 3
- > 30% = 4

ASPECT - Item 9

- North (315 degrees through 45 degrees) = 0
- East (46 degrees through 135 degrees) = 1
- Level = 2
- West (226 degrees through 315 degrees) = 3
- South (136 degrees through 225 degrees) = 4

MOST DANGEROUS FEATIJRE . Item" 10

- None = 2
- Atijacent Steep Slopes = 4
- Draws/Ravines = 6
- Chimneys, Cauyons, Saddles = 8

FUELS

FUEL TYPE - Item 11

- Grass around > 90% of structures = 5
- Low brush field, or open timber around > 10% of structures = 10
- Dense conifer or brush field exist around > 10% of structures = 15
- Slash, bugkill, dense lodgepole pine exist around > 10 of structures = 20

RISK SOURCES - total from Item 12

- 0-4 Risk Sources Present = 5
- 5-8 Risk Sources Present = 10
- 9-12 Risk Sources Present = 15
- 13+ Risk Sources Present = 20

ELECTRICAL UTILITIES. Item 13

- All Underground = 0
- Above Ground/Underground Combination (Well Maintained) = 10
- Above Ground (poorly Maintained) = 20

HOMES

ROOF MATERIAL - Item 15

- 90-100% of homes have metal, composition, tile or other fire resistant roofing = 5
- 80-89% of homes have metal, composition, tile or other fire resistant roofing = 10
- 75-79% of homes have metal, composition, tile or other fire resistant roofing = 15
- < 75% of homes have metal, composition tile or other fire resistant roofing = 20

UNENCLOSED BALCONIES, DECKS, EAVES, STILTS, ETC. - Item 16

- < 10% of homes have unenclosed balconies, decks, eaves, stilts, etc. = 1
- 10-20% of homes have unenclosed balconies, decks, eaves, stilts, etc. = 2
- 21-25% of homes have unenclosed balconies, decks, eaves, stilts, etc. = 3
- > 25% of homes have unenclosed balconies, decks, eaves, stilts, etc. = 4

DENSITY OF HOMES - Item 17

- (For 0-30% slope)
 - > 100' between homes = 1
 - 60-100' between homes = 3
 - < 60' between homes = 5
- (For 31-50% slope)
 - > 100' between homes = 2
 - 60-100' between homes = 4
 - < 60' between homes = 6

LANDSCAPING - Item 18

- 76-100% homes meet the fire-resistant landscaping guidelines in the Appendix F = 2
- 51-75% homes meet the fire-resistant landscaping guidelines in the Appendix F = 4
- 26-50% homes meet the fire-resistant landscaping guidelines in the Appendix F = 6
- 0-25% homes meet the fire-resistant landscaping guidelines in the Appendix F = 9

WATER SUPPLY

HYDRANTS - Items 19, 20 and 21

- 500 GPM hydrants available on < 660' spacing = 2
- 00 GPM hydrants available = 4
- < 500 GPM hydrants available = 6
- No hydrants = 8

DRAFT SOURCES - Item 22

- Accessible Sources Available Within Hoselay Distance = 2
- Draft Sources Available Within 5 mi. via primary access roads = 4
- Draft Sources Require Development = 6
- Draft Sources Unavailable = 8

HELICOPTER DIP SPOTS - Item 23

- Under 2 min. turnaround «t mi.) = 1
- Within 2-5 min. turnaround (1-2 mi.) = 2
- Within 6 min. turnaround (3 mi.) = 3
- Beyond 6 min. turnaround or Unavailabl. = 4

STRUCTURAL FIRE PROTECTION - Items 24 and 25

- <= 5 min. from fire department = 5; if VFC = 10
- 6-15 min. from fire depaa1ment = 10; if VFC = 15
- 16-30 min. from fire department = 15; if VFC = 20
- No RFD, FSA, municipal fire district or VFC? = 20

HOMEOWNER CONTACT - Items 26 and 27

- Central contact - formal/well organized group (e.g., a homeowners assoc.) = 5
- Less central contact - an informal/loosely organized group (e.g., a civic club or development office) = 10
- Multiple groups - different contacts representing different parts of the community = 15
- No organized contacts = 20

FIRE OCCURRENCE - Item 28

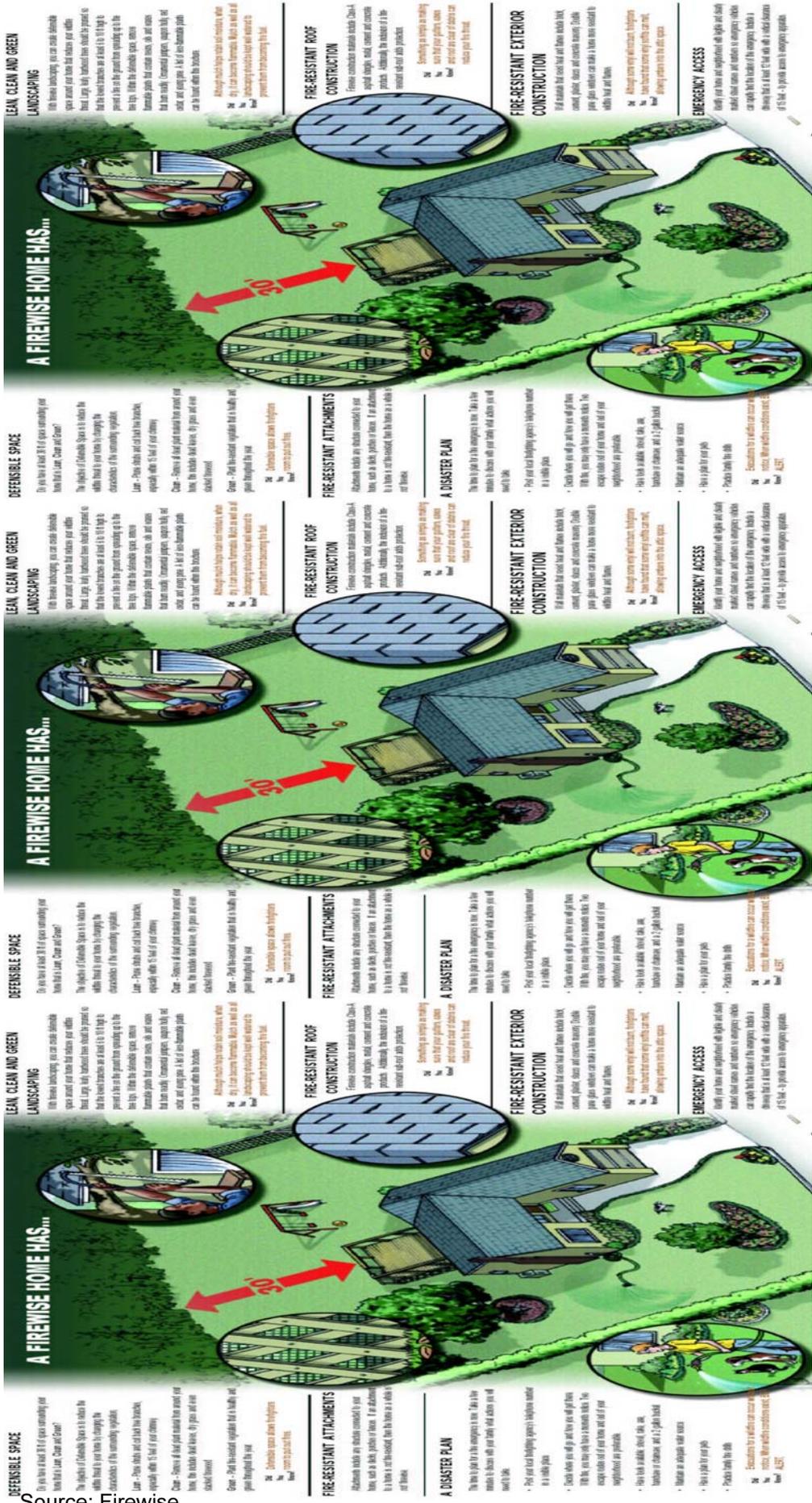
- .00 - .10 Fires/1000 ac./10yr. = 5
- .11 - .20 Fires/1000 ac./10yr. = 10
- .21 - .40 Fires/1000 ac./10yr. = 15
- .40 Fires/1000 ac./10yr. = 20

TOTAL SCORE

<= 110	low risk - low priority
111-135	moderate risk - moderate priority
136-150	high risk - high priority
151-170	very high risk - very high. priority
>=171	extreme risk - extreme priority

Appendix D

Structural Risk Reduction Resources



Source: Firewise

DEFENSIBLE SPACE

Do you live in an area that is prone to wildfires? If so, you may want to consider creating a defensible space around your home. A defensible space is a clear zone around your home that reduces your wildfire risk. It is a clear zone around your home that reduces your wildfire risk. It is a clear zone around your home that reduces your wildfire risk.

CLEAN, CLEAN AND GREEN LANDSCAPING

Wildfire landscaping is a key element of a defensible space. It involves removing dead and dying plants, trees, and shrubs from your yard. It also involves watering your lawn and plants regularly to keep them healthy and green.

FIRE-RESISTANT ROOF CONSTRUCTION

Fire-resistant roofs are made of materials that are resistant to fire. They include asphalt shingles, metal roofs, and tile roofs. They are designed to prevent embers from landing on the roof and starting a fire.

FIRE-RESISTANT EXTERIOR CONSTRUCTION

Fire-resistant exterior construction involves using materials that are resistant to fire. This includes stucco, masonry, and concrete. It also involves using fire-resistant siding and trim.

A DISASTER PLAN

A disaster plan is a written document that outlines what you should do in the event of a disaster. It should include information about evacuation routes, emergency contacts, and how to protect your property.

EMERGENCY ACCESS

Emergency access is a clear path to your home that is free of obstacles. It should be wide enough for fire trucks and other emergency vehicles to reach your home. It should also be clearly marked and well-lit.

A FIREWISE HOME HAS...

A firewise home has a defensible space, clean and green landscaping, fire-resistant roof construction, fire-resistant exterior construction, a disaster plan, and emergency access. These features help protect your home from wildfire damage.

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Firewise Construction Checklist

When constructing, renovating, or adding to a firewise home, consider the following:

- Choose a firewise location.
- Design and build a firewise structure.
- Employ firewise landscaping and maintenance.

To select a firewise location, observe the following:

- Slope of terrain; be sure to build on the most level portion of the land, since fire spreads more rapidly on even minor slopes.
- Set your single-story structure at least 30 feet back from any ridge or cliff; increase distance if your home will be higher than one story.

In designing and building your firewise structure, remember that the primary goals are fuel and exposure reduction. To this end:

- Use construction materials that are fire-resistant or non-combustible whenever possible.
- For roof construction, consider using materials such as Class-A asphalt shingles, slate or clay tile, metal, cement and concrete products, or terra-cotta tiles.
- Constructing a fire-resistant sub-roof can add protection as well.
- On exterior wall facing, fire resistive materials such as stucco or masonry are much better choices than vinyl which can soften and melt.
- Window materials and size are important. Smaller panes hold up better in their frames than larger ones. Double pane glass and tempered glass are more reliable and effective heat barriers than single pane glass. Plastic skylights can melt.
- Install non-flammable shutters on windows and skylights.
- To prevent sparks from entering your home through vents, cover exterior attic and underfloor vents with wire screening no larger than 1/8 of an inch mesh. Make sure under-eave and soffit vents are as close as possible to the roof line. Box in eaves, but be sure to provide adequate ventilation to prevent condensation.
- Include a driveway that is wide enough to provide easy access for fire engines (12 feet wide with a vertical clearance of 15 feet and a slope that is less than 5 percent) . The driveway and access roads should be well-maintained, clearly marked, and include ample turnaround space near the house. Also provide easy access to fire service water supplies, whenever possible.
- Provide at least two ground level doors for easy and safe exit and at least two means of escape (i.e., doors or windows) in each room so that everyone has a way out.
- Keep gutters, eaves, and roofs clear of leaves and other debris.
- Make periodic inspections of your home, looking for deterioration such as breaks and spaces between roof tiles, warping wood, or cracks and crevices in the structure.
- Periodically inspect your property, clearing dead wood and dense vegetation at distance of at least 30 feet from your house. Move firewood away from the house or attachments like fences or decks.

Any structures attached to the house, such as decks, porches, fences, and outbuildings should be considered part of the house. These structures can act as fuel bridges, particularly if constructed from flammable materials. Therefore, consider the following:

- If you wish to attach an all-wood fence to your house, use masonry or metal as a protective barriers between the fence and house.
- Use metal when constructing a trellis and cover it with high-moisture, low flammability vegetation.
- Prevent combustible materials and debris from accumulating beneath patio decks or elevated porches. Screen or box-in areas below patios and decks with wire screen no larger than 1/8 inch mesh.
- Make sure an elevated wooden deck is not located at the top of a hill where it will be in direct line of a fire moving up slope. Consider a terrace instead.

Access additional information on the Firewise home page: www.firewise.org

Please see the other side of this sheet for the *Firewise Landscaping Checklist*.

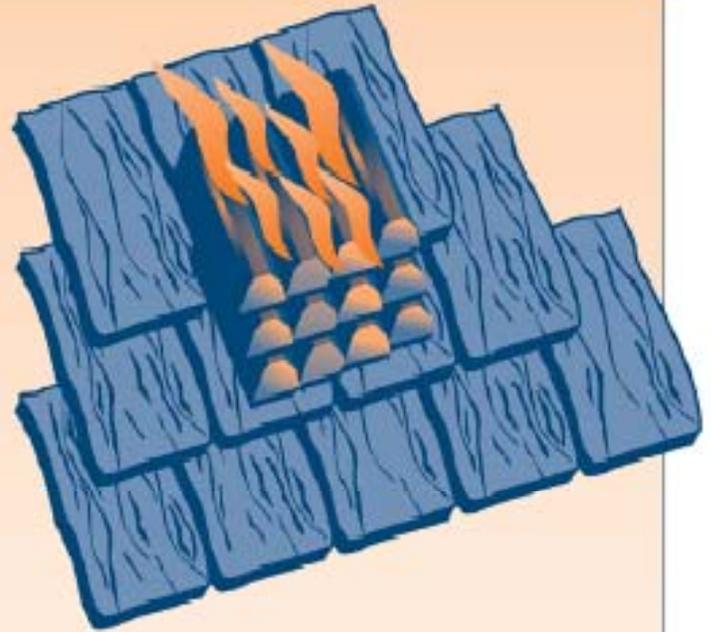
TESTING FOR COMBUSTIBILITY

Testing involves burning wood cribs or brands of varied sizes placed on the roof surface to test the combustibility of roofing materials. This simulates the spotting of firebrands and flaming debris so typical of wildland fires.

To attain a Class A rating, a test roof must remain unburned after the largest brand is placed on the roof and allowed to burn itself out.

Smaller brands are used to help determine B and C ratings.

Underwriters' Laboratories of Canada (ULC) rated Class A roofing material test is wood cribbing material of kiln-dried, knot-free Douglas-fir. Wood crib dimensions are 305mm square and about 57mm high. Wood crib is three layers of 12, 19mm by 19mm by 305mm strips, arranged 12mm apart, nailed at each end. Each layer is stacked 90 degrees to adjacent layer.



Rating	Class A	Class B	Class C
Fire Resistance	High	Moderate	Low

Source: Partners in Protection

COMMON ROOF TYPES AND FIRE RATINGS

Type	Fire Rating	Advantages and Disadvantages
Clay Tile	Class A	Durable but fragile. Heavy tiles need strong framing. (Can re-roof on standard framing with bracing).
Concrete Tile	Class A	Weight/breakage challenge as with clay tile. (lightweight concrete tile available)
Fibreglass / Asphalt Composition Shingles	Class A	Easy to apply, most common and economical of A-rated roofs. Some homeowners associations have covenants forbidding use.
Metal Roofing	Rating requirements vary: Class A – if old roof removed. Class B – installed with heavy roofing paper over old roof. Class C – if applied directly over old roof.	Lightweight and durable, wide color range. Some designed to simulate shake roof appearance.
Fibrous Cement Shake	Rating requirements vary: Class A – if installed over plywood. Class B – if not installed over plywood.	Lightweight and durable. Best simulation of shake and slate appearance. No roof reinforcement needed.
Built-up Roof	Rating requirements vary: Class A – 9 layers of roofing felt. Class B – 7 layers of roofing felt. Class C – 3 layers of roofing felt.	Standard tar and gravel flat roof, inexpensive. Unless done properly, no rating secured at all. (Asphalt or paper felt placed over wood with insufficient top coating is very flammable).
ULC Rated Shakes	Rating requirements vary: Class A – 'B'-rated shakes over roof deck Class B – 'B'-rated shakes over sheathing. Class C – 'C'-rated shakes over lathing. No other shakes meet fire ratings.	Must be kept clean. Moss, needles and other debris increase fire danger.
Unrated Shakes	None	Untreated shakes (or those with spray-on fire-retardant treatments) are highly combustible.

Source: Partners in Protection



Firewise Landscaping Checklist



Landscaping



When designing and installing a firewise landscape, consider the following:

- Local area fire history.
- Site location and overall terrain.
- Prevailing winds and seasonal weather.
- Property contours and boundaries.
- Native vegetation.
- Plant characteristics and placement (duffage, water and salt retention ability, aromatic oils, fuel load per area, and size).
- Irrigation requirements.

To create a firewise landscape, remember that the primary goal is fuel reduction. To this end, initiate the zone concept. Zone 1 is closest to the structure; Zones 2-4 move progressively further away.

- Zone 1.** This well-irrigated area encircles the structure for at least 30' on all sides, providing space for fire suppression equipment in the event of an emergency. Plantings should be limited to carefully spaced low flammability species.
- Zone 2.** Low flammability plant materials should be used here. Plants should be low-growing, and the irrigation system should extend into this section.
- Zone 3.** Place low-growing plants and well-spaced trees in this area, remembering to keep the volume of vegetation (fuel) low.
- Zone 4.** This furthest zone from the structure is a natural area. Selectively prune and thin all plants and remove highly flammable vegetation.

Also remember to:

- Be sure to leave a minimum of 30' around the house to accommodate fire equipment, if necessary.
- Widely space and carefully situate the trees you plant.
- Take out the "ladder fuels" — vegetation that serves as a link between grass and tree tops. This arrangement can carry fire to a structure or from a structure to vegetation.
- Give yourself added protection with "fuel breaks" like driveways, gravel walkways, and lawns.

When maintaining a landscape:

- Keep trees and shrubs properly pruned. Prune all trees so the lowest limbs are 6' to 10' from the ground.
- Remove leaf clutter and dead and overhanging branches.
- Mow the lawn regularly.
- Dispose of cuttings and debris promptly, according to local regulations.
- Store firewood away from the house.
- Be sure the irrigation system is well maintained.
- Use care when refueling garden equipment and maintain it regularly.
- Store and use flammable liquids properly.
- Dispose of smoking materials carefully.
- Become familiar with local regulations regarding vegetation clearances, disposal of debris, and fire safety requirements for equipment.
- Follow manufacturers' instructions when using fertilizers and pesticides.

Access additional information on the Firewise home page: www.firewise.org

Please see the other side of this sheet for the *Firewise Construction Checklist*.

VEGETATION MANAGEMENT STRATEGIES

Other factors that figure prominently in a community's choice of vegetation management strategy are maintenance, water requirements, homeowner capabilities, erosion control, and historical weather and fire behavior patterns.

Vegetation management strategies break down into three approaches. These are:

- Fuel removal
- Fuel reduction
- Fuel conversion

Recommended guidelines are provided for each vegetation management strategy. For communities or individuals seeking a higher degree of protection, vegetation management standards providing a higher level of protection are outlined in Appendix 2: Fuel Reduction Standards for Crown Fire Hazard.



Before

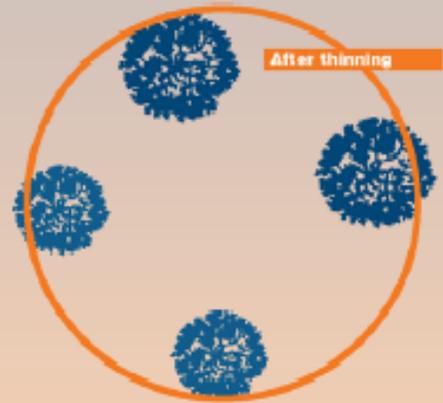
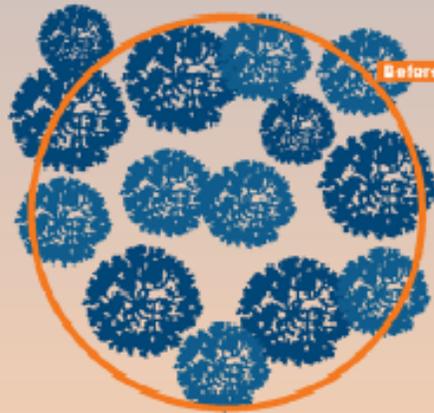


After

Source: Partners in Protection

THINNING REQUIREMENTS

Thin forest stands to reduce crown cover to less than 40 percent with at least 3 metres between crowns (up to 6 metres between crowns may be required in some situations). Crown cover is the percentage of ground area covered by tree crowns if viewed from above.

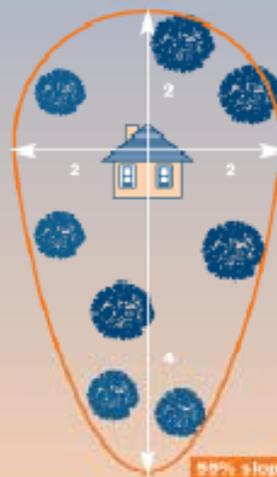
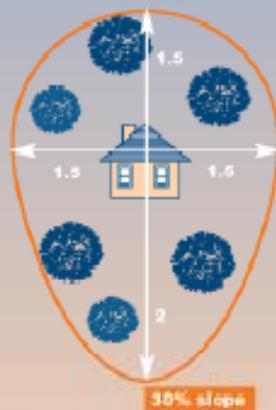


Thinning reduces the crown cover of the forest



Source: Partners in Protection

SLOPES



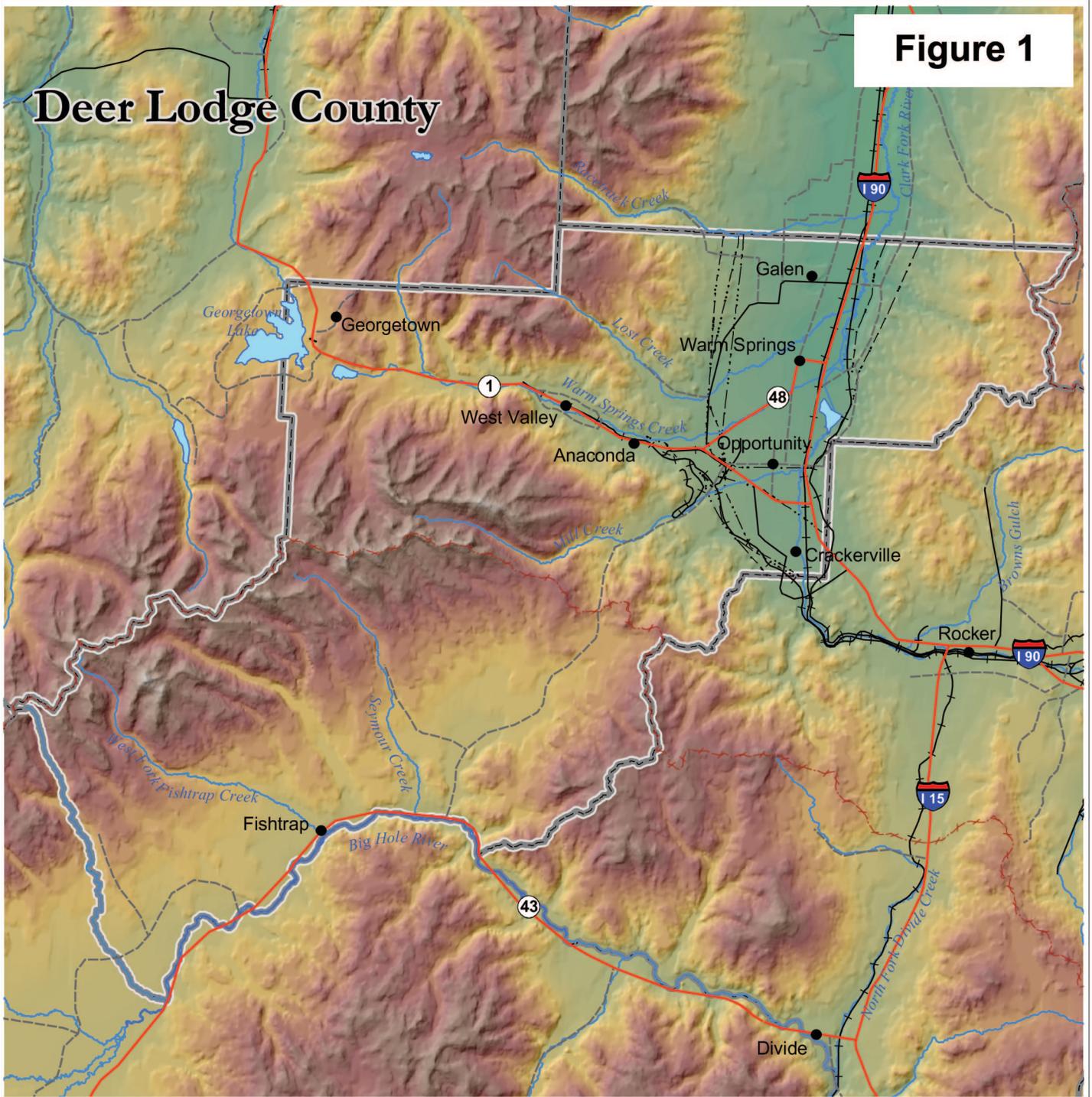
Increasing slopes require increased treatment distances to be effective

Where slope below the building is 30 percent slope, fuel treatment distances (accomplished to 30 metres from the building on level ground) would increase by 2x to 60 metres downslope and by 1.5x to 45 metres horizontal. On a 55 percent slope the distance would increase by 4x to 120 metres downslope and by 2x to 60 metres horizontal.

Source: Partners in Protection

Figure 1

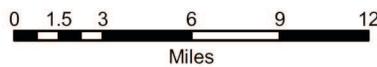
Deer Lodge County



Legend

- Cities and Towns
- County Boundary
- ~ Rivers and Streams
- Lakes
- Highways
- ~ Secondary Roads
- ~ Local Roads
- ~ Railroads
- ~ Powerlines
- ~ Continental Divide

1:410,000
Projection: Montana State Plane
North American Datum 1983
Data Source: Montana Natural Resource Information System
Fox Logic 2005; Created by Thad Jones



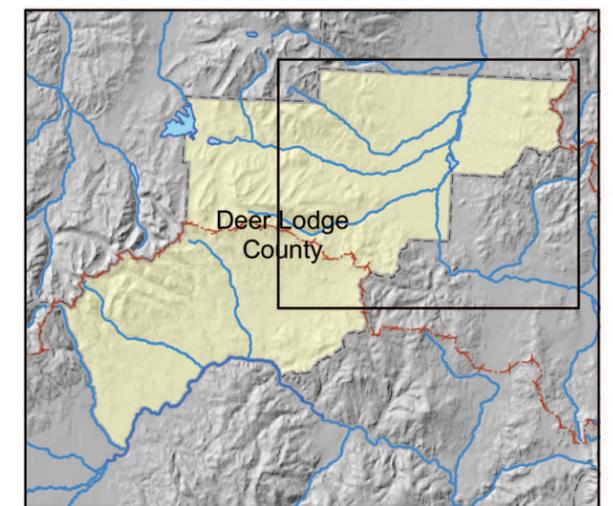
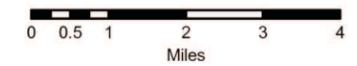
Deer Lodge County Community Wildfire Protection Plan Fire Risk/WUI Impact Model

Northern Deer Lodge

Fire Risk/WUI Impact Model

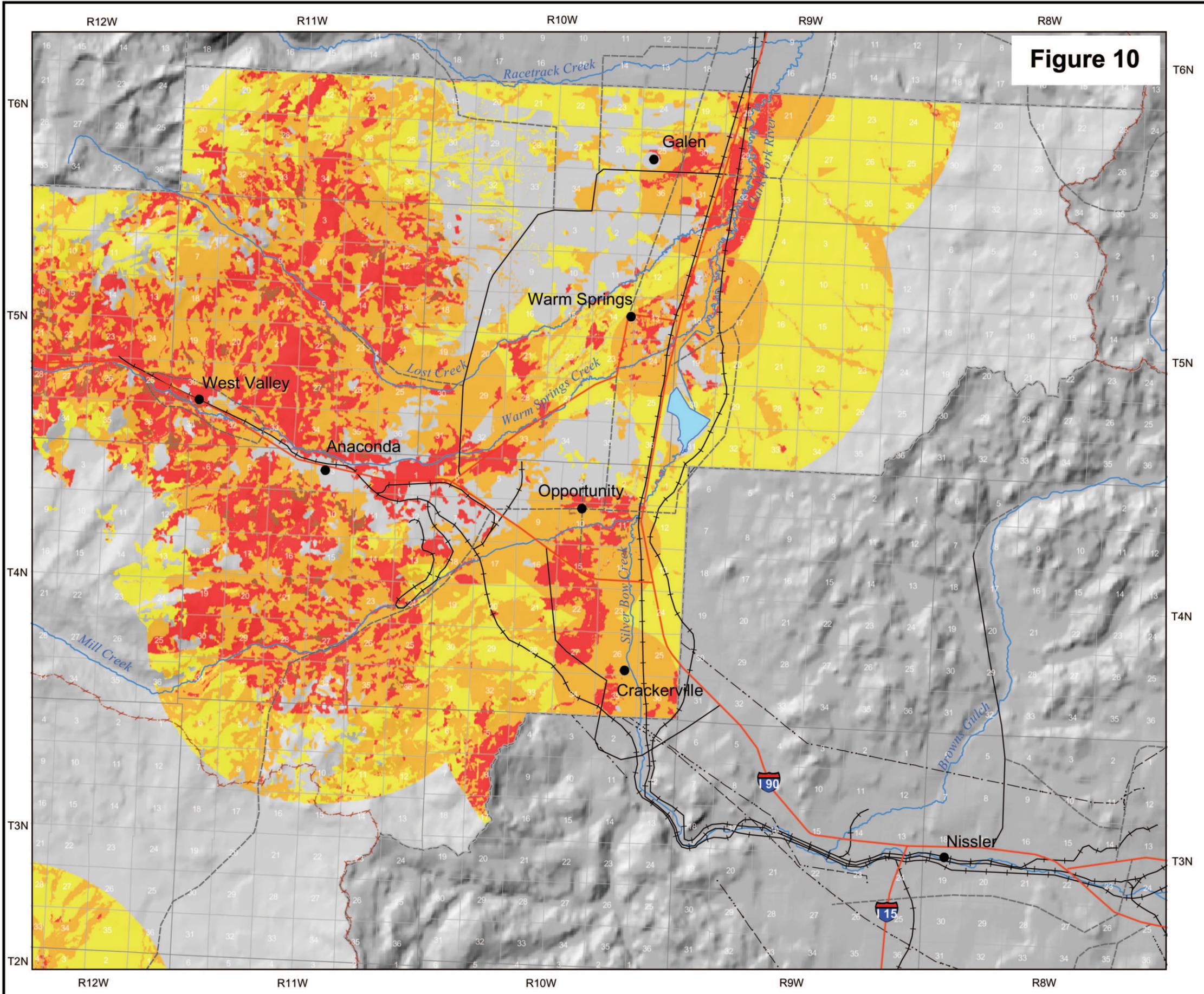
- Low Priority
- Medium Priority
- High Priority
- Very-High Priority
- Urban, Other

- Cities and Towns
- Highways
- Secondary Roads
- Local Roads
- Railroads
- Powerlines
- Continental Divide
- Rivers and Streams
- Lakes



1:150,000
 Projection: Montana State Plane
 North American Datum 1983
 Data Source: Montana Natural Resource Information System and the
 FIRERISK Project at the Wildlife Spatial Analysis Lab,
 The University of Montana, Missoula, MT
 Fox Logic 2005; Created by Thad Jones

Figure 10



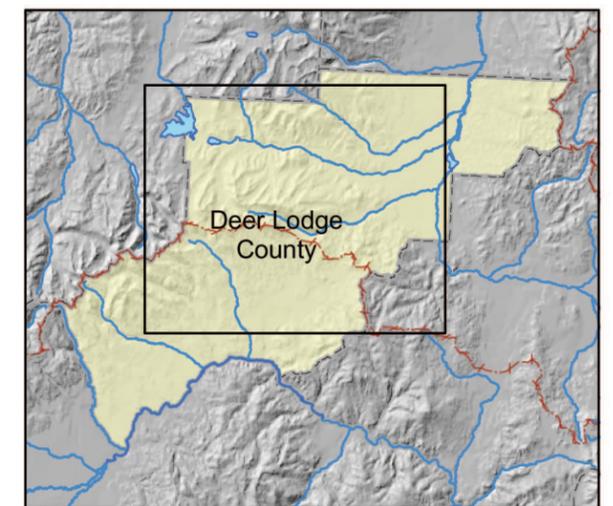
Deer Lodge County Community Wildfire Protection Plan Fire Risk/WUI Impact Model

Central Deer Lodge

Fire Risk/WUI Impact Model

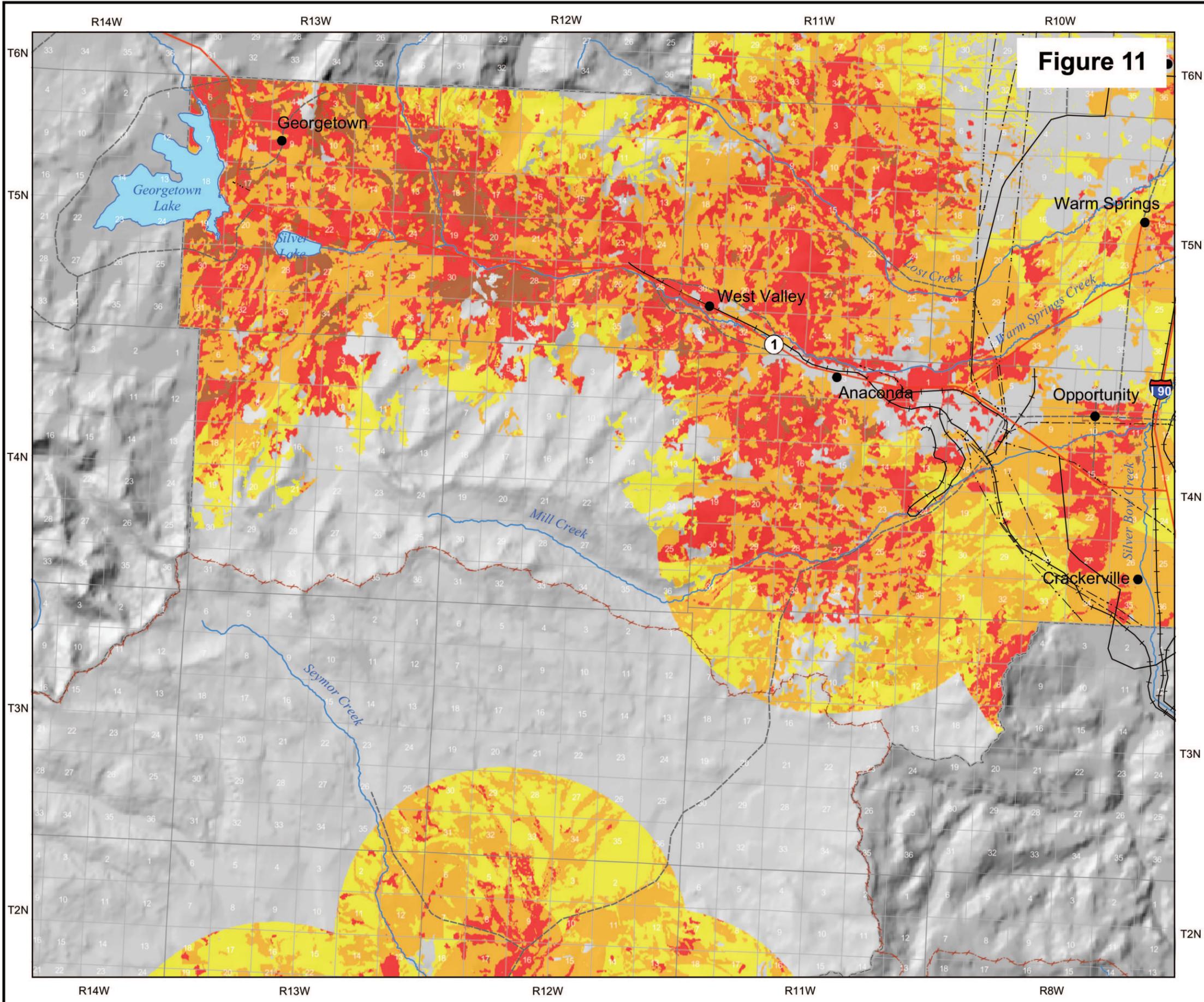
-  Low Priority
-  Medium Priority
-  High Priority
-  Very-High Priority
-  Urban, Other

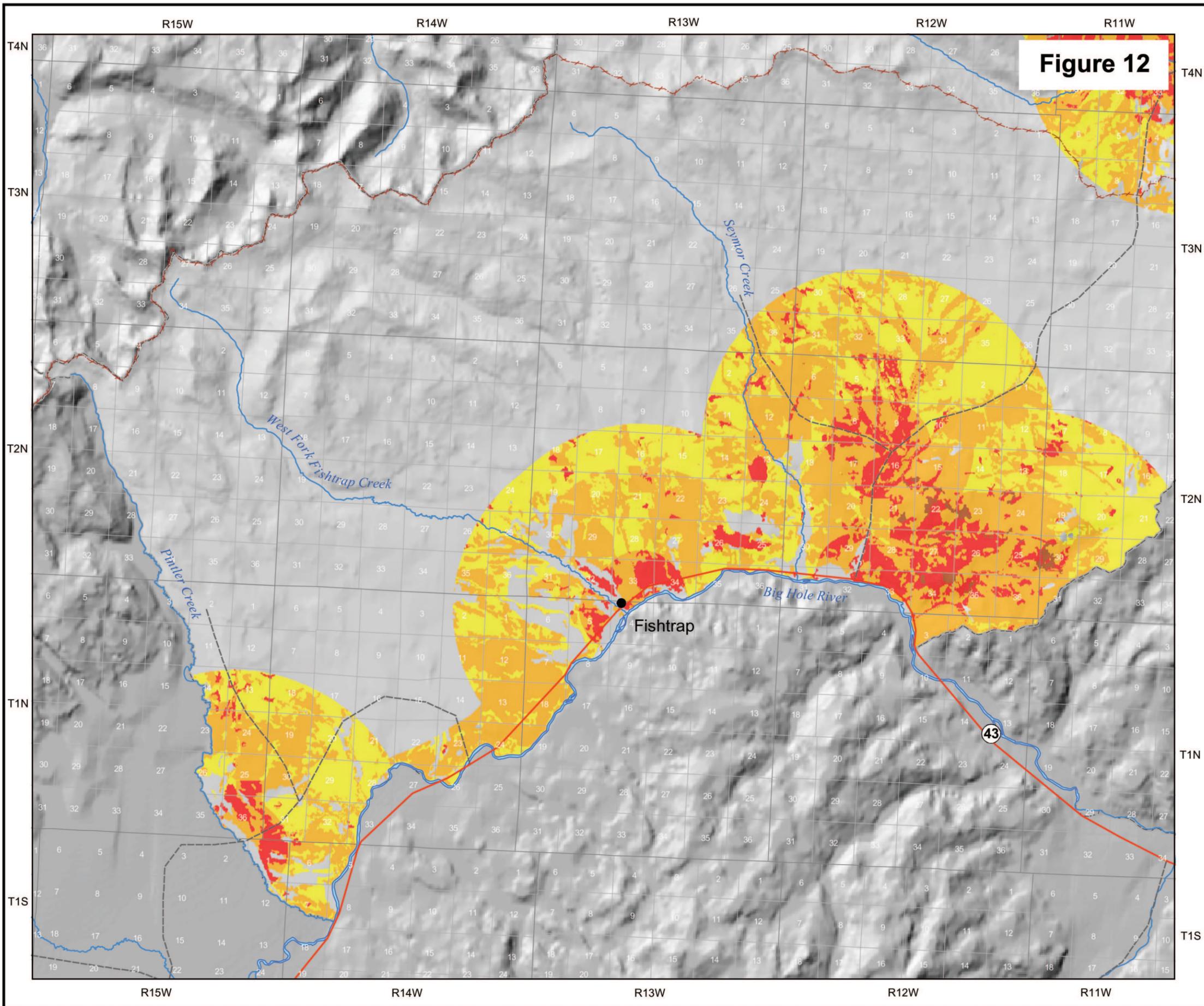
-  Cities and Towns
-  Highways
-  Secondary Roads
-  Local Roads
-  Railroads
-  Powerlines
-  Continental Divide
-  Rivers and Streams
-  Lakes



1:150,000
 Projection: Montana State Plane
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Figure 11





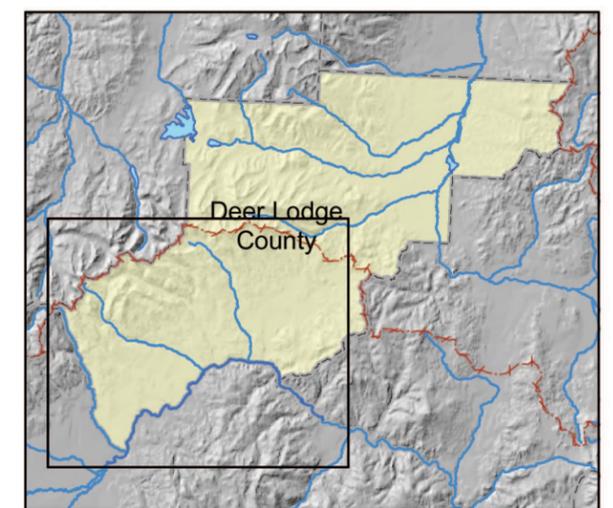
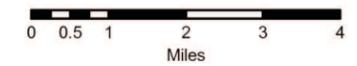
Deer Lodge County Community Wildfire Protection Plan Fire Risk/WUI Impact Model

Southern Deer Lodge

Fire Risk/WUI Impact Model

- Low Priority
- Medium Priority
- High Priority
- Very-High Priority
- Urban, Other

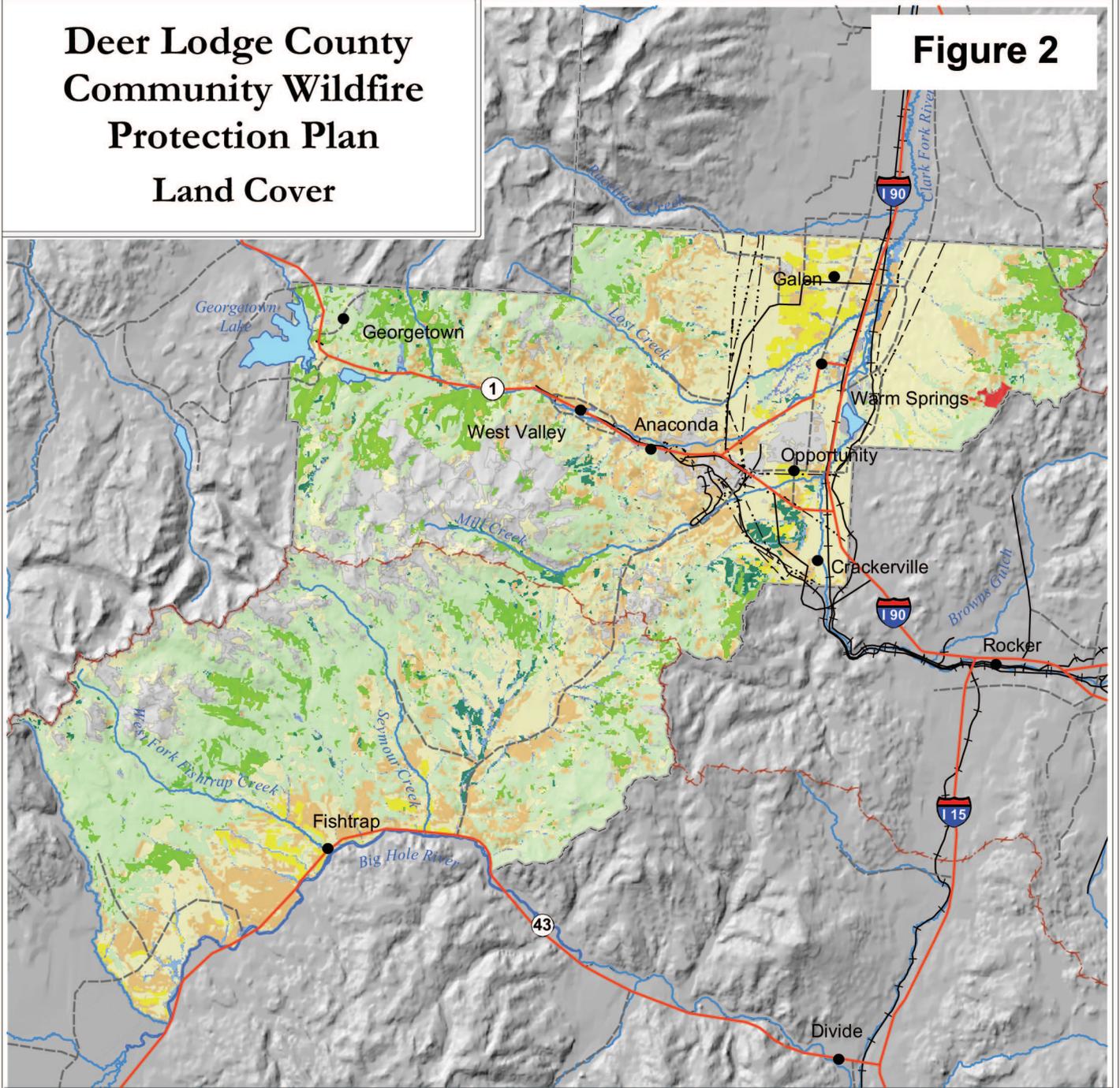
- Cities and Towns
- Highways
- Secondary Roads
- Local Roads
- Railroads
- Powerlines
- Continental Divide
- Rivers and Streams
- Lakes



1:150,000
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 Fox Logic 2005; Created by Thad Jones

Deer Lodge County Community Wildfire Protection Plan Land Cover

Figure 2



Land Cover Types (90m)

Shrub and Grass Lands

- Agriculture/Altered Herbaceous
- Grasslands/Alpine-Subalpine Meadows
- Shrublands/Sagebrush

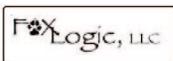
Riparian

- Graminoid/Shrub Riparian
- Mixed Riparian

Forest

- Xeric Mixed Forest
- Mesic Mixed Forest
- Mixed Subalpine Forest
- Mixed Broadleaf Forest
- Previously Burned Forest
- Rock/Other

- Cities and Towns
- Highways
- Secondary Roads
- Local Roads
- Railroads
- Powerlines
- Continental Divide
- Rivers and Streams
- Lakes

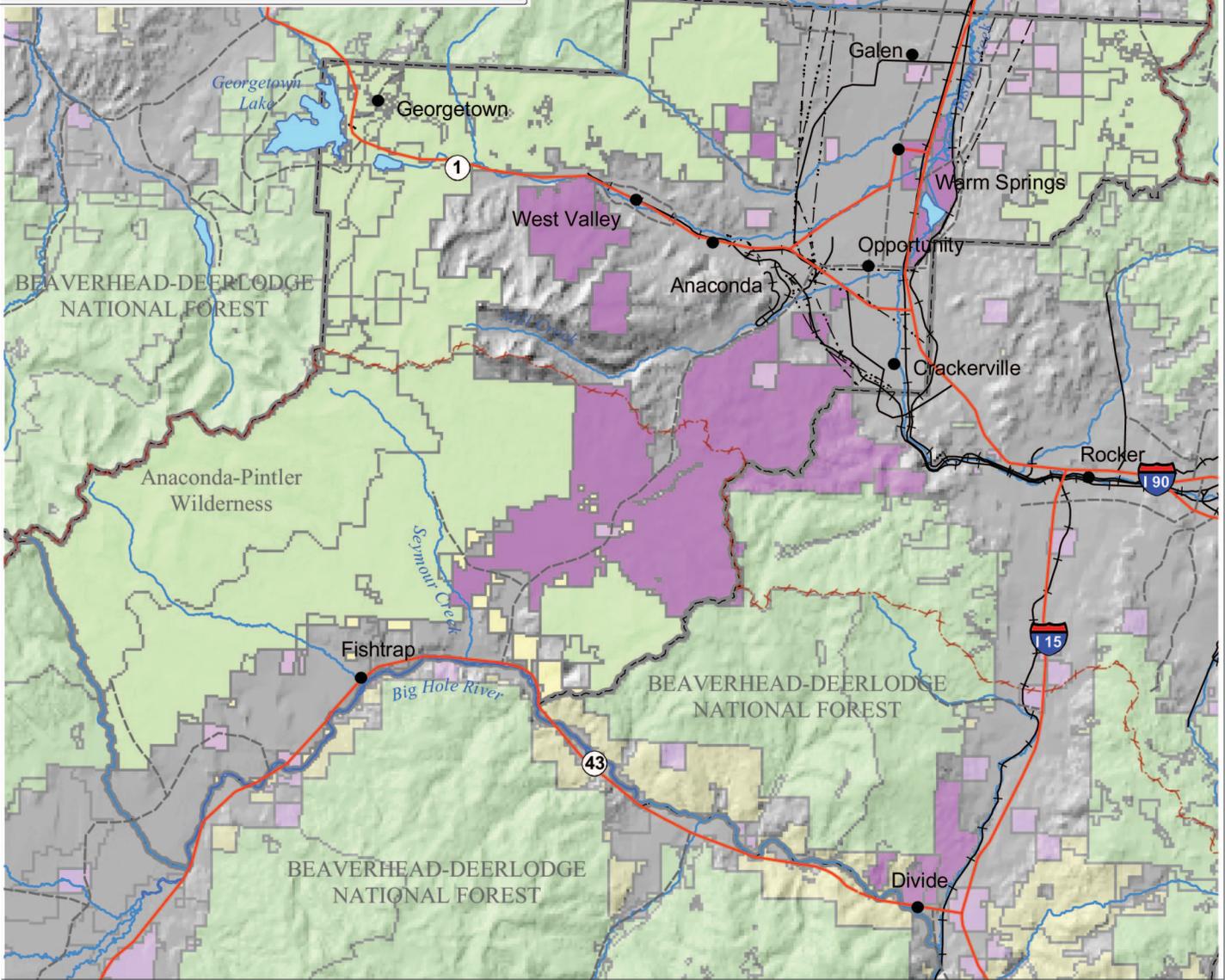


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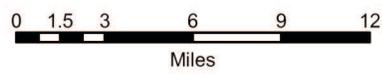
Deer Lodge County Community Wildfire Protection Plan Land Administration

Figure 3



Land Administration

- | | | | |
|---------------------------|------------------------|------------------|--------------------|
| Private Lands | State Lands | Cities and Towns | Continental Divide |
| Forest Service | Fish, Wildlife & Parks | Highways | Rivers and Streams |
| Bureau of Land Management | Plum Creek | Secondary Roads | Lakes |
| | | Local Roads | |
| | | Railroads | |
| | | Powerlines | |

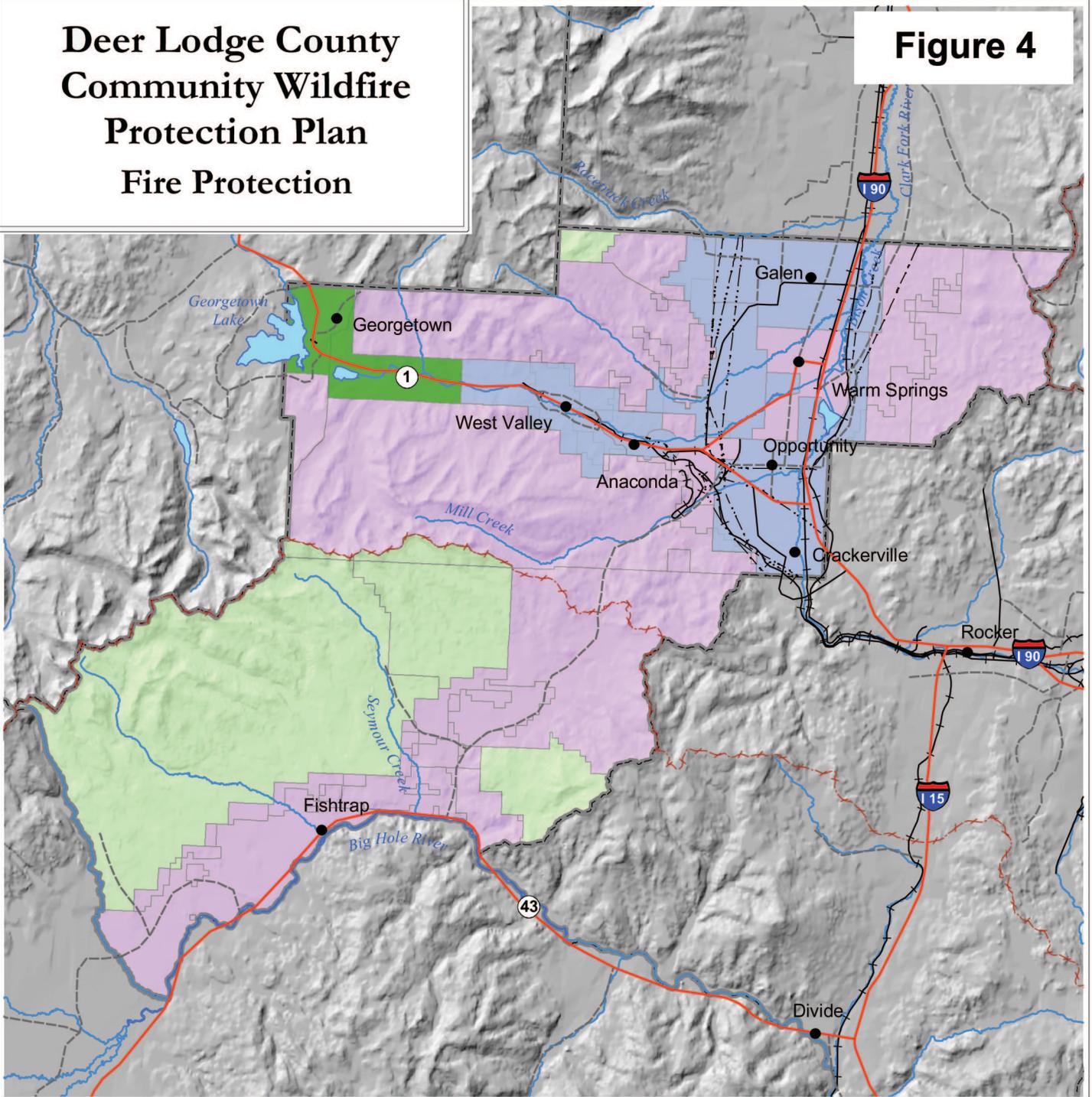


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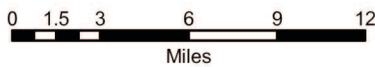
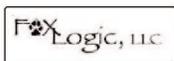
Deer Lodge County Community Wildfire Protection Plan Fire Protection

Figure 4



Fire Protection Agency

- | | | | |
|-----------------------|-------------------------|------------------|--------------------|
| Rural Fire District | Federal Fire Protection | Cities and Towns | Continental Divide |
| Fire Service Area | No Fire Protection | Highways | Rivers and Streams |
| State Fire Protection | | Secondary Roads | Lakes |
| | | Local Roads | |
| | | Railroads | |
| | | Powerlines | |

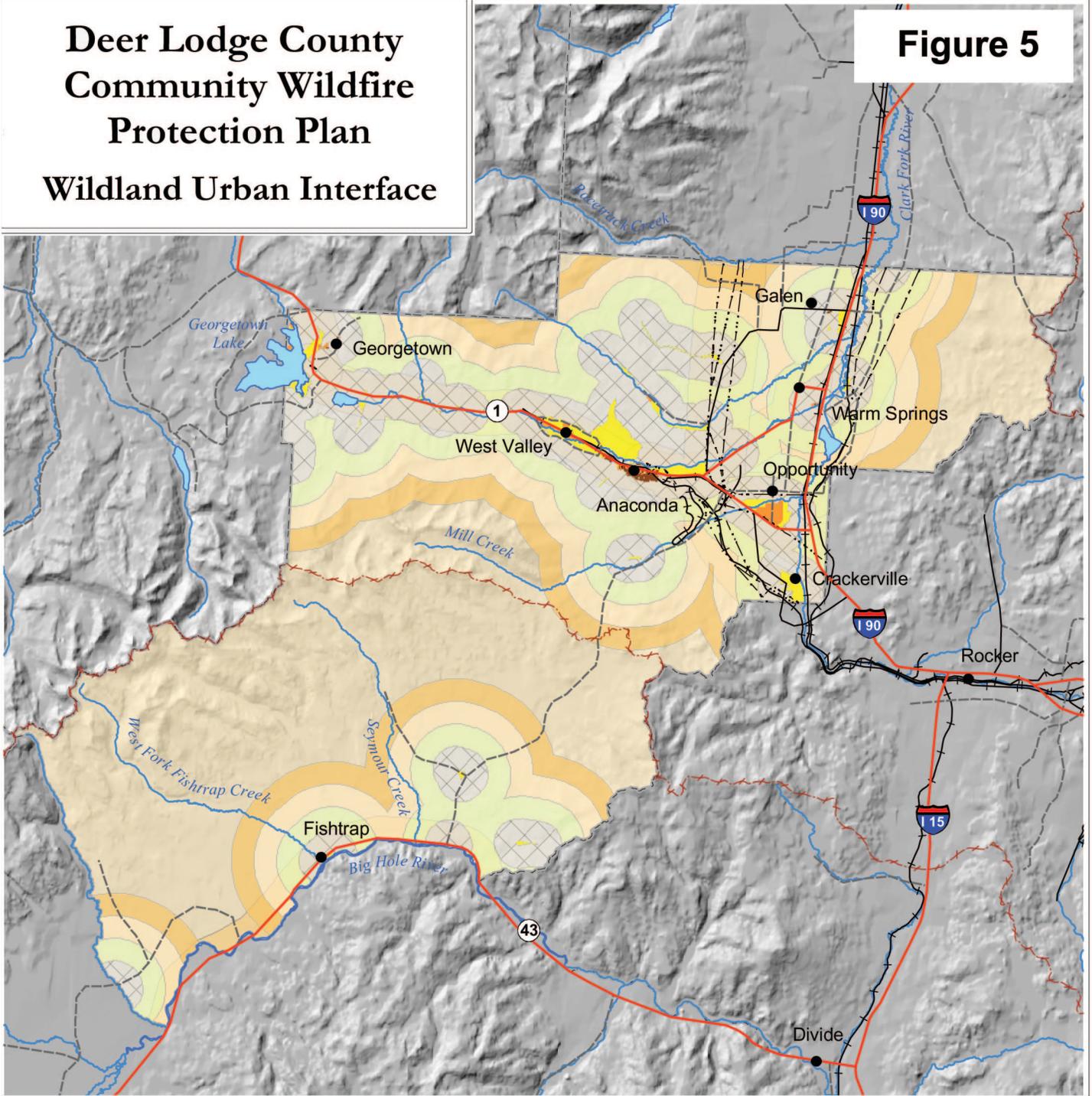


1:410,000
 Projection: Montana State Plane
 North American Datum 1983
 Data Source: Montana Natural Resource Information System
 Fox Logic 2005; Created by Thad Jones



Deer Lodge County Community Wildfire Protection Plan Wildland Urban Interface

Figure 5



Deer Lodge Wildland Urban Interface

WUI Ratings

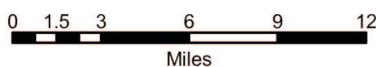
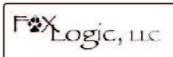
- High Density
- Medium Density
- Low Density

WUI Buffers

- 1 Mile
- 2 Mile
- 3 Mile
- 4 Mile/
1 Mile Highway
and Powerline

- Cities and Towns
- Highways
- Secondary Roads
- Local Roads
- Railroads
- Powerlines

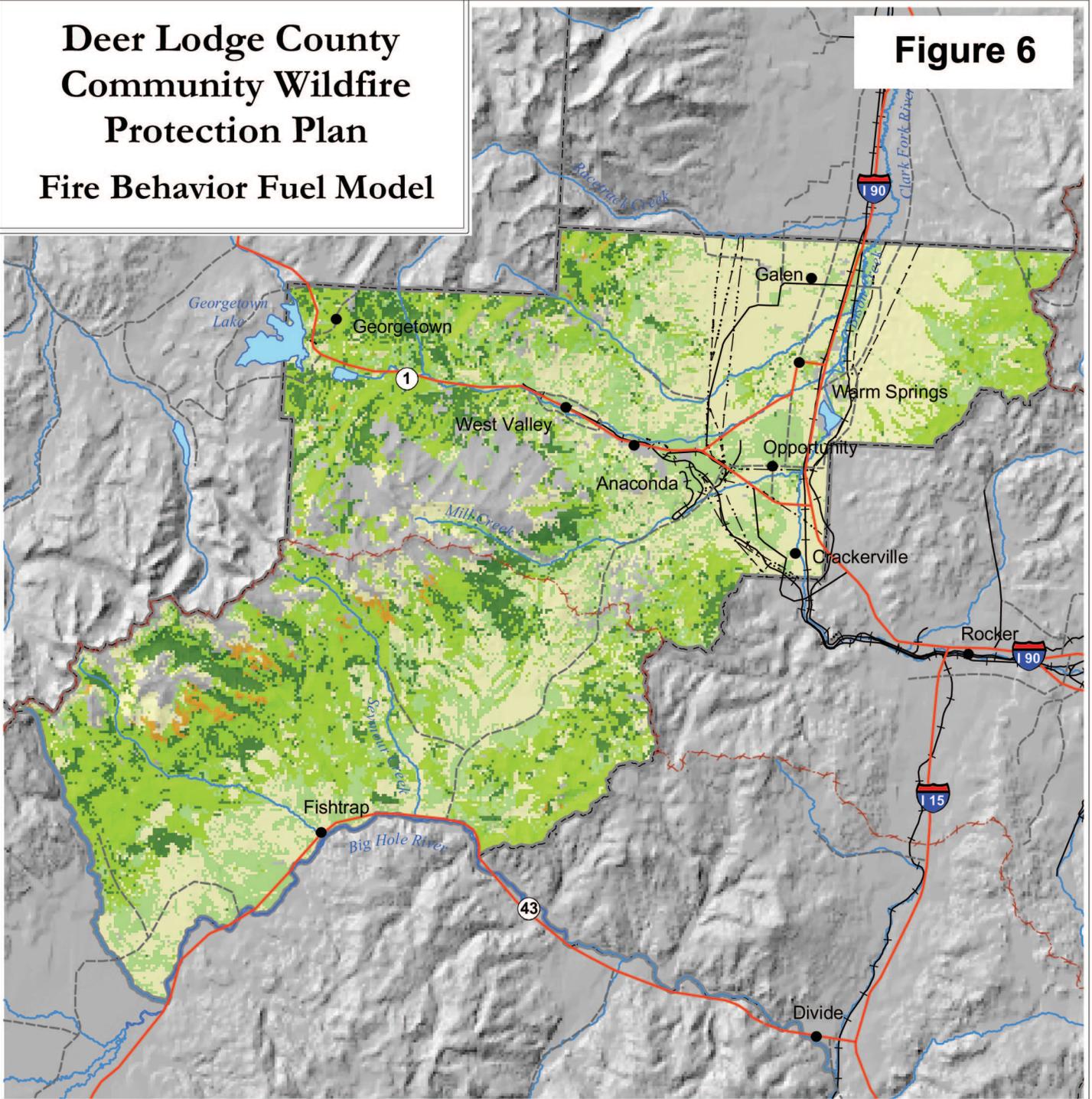
- Continental Divide
- Rivers and Streams
- Lakes



1:410,000
 Projection: Montana State Plane
 North American Datum 1983
 Data Source: Montana Natural Resource Information System
 WUI Data: Forest Ecology and Management,
 University of Wisconsin, Silvis Lab 2005
 Fox Logic 2005; Created by Thad Jones

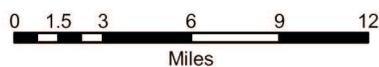
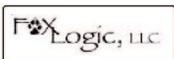
Deer Lodge County Community Wildfire Protection Plan Fire Behavior Fuel Model

Figure 6



Fire Behaviour Fuel Models

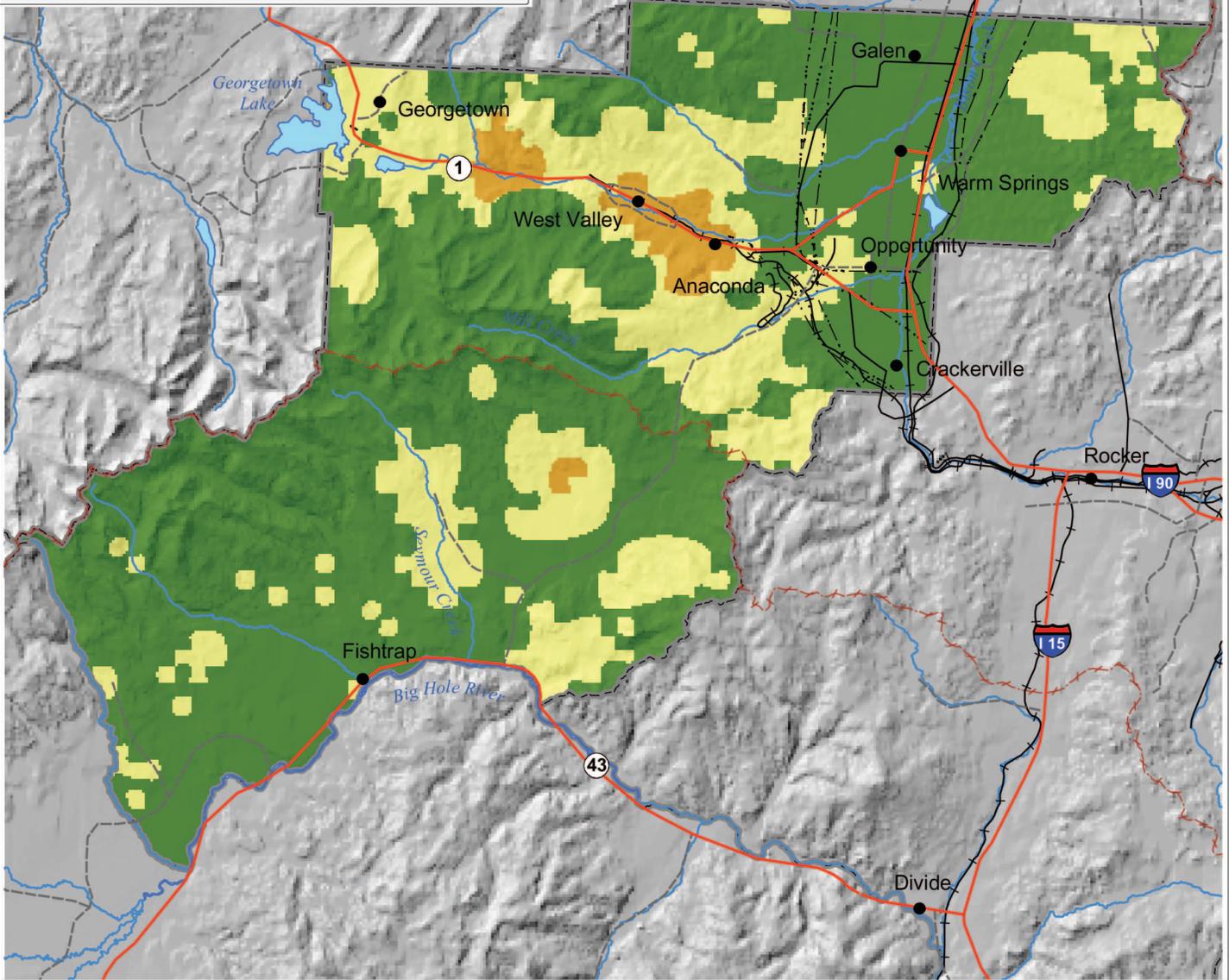
- | | | | |
|---|---|------------------|--------------------|
| 1= Grass and grass-dominated (Shortgrass up to 1 ft.) | 8= Timber litter (Closed timber litter) | Cities and Towns | Continental Divide |
| 2= Grass and grass-dominated (Timber: grass and understory) | 10= Timber litter (litter & understory) | Highways | Rivers and Streams |
| 5= Chaparral and shrub fields (Brush up to 2 ft.) | Urban, Other | Secondary Roads | Lakes |
| | | Local Roads | |
| | | Railroads | |
| | | Powerlines | |



1:410,000
 Projection: Montana State Plane
 North American Datum 1983
 Data Source: Montana Natural Resource Information System.
 Fuel model data derived through the FIRERISK Project
 Wildlife Spatial Analysis Lab. The University of Montana. Missoula, MT
 Fox Logic 2005; Created by Thad Jones

Deer Lodge County Community Wildfire Protection Plan Ignition Probability

Figure 7

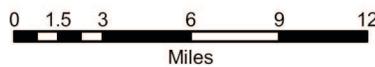
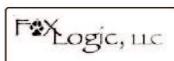


Fire Ignition Probability (# fires/1,000 acres/10 years)

- Low (0.0 to 0.154)
- Moderate (0.154 to 0.535)
- High (0.535 to 1.525)

- Cities and Towns
- Highways
- Secondary Roads
- Local Roads
- Railroads
- Powerlines

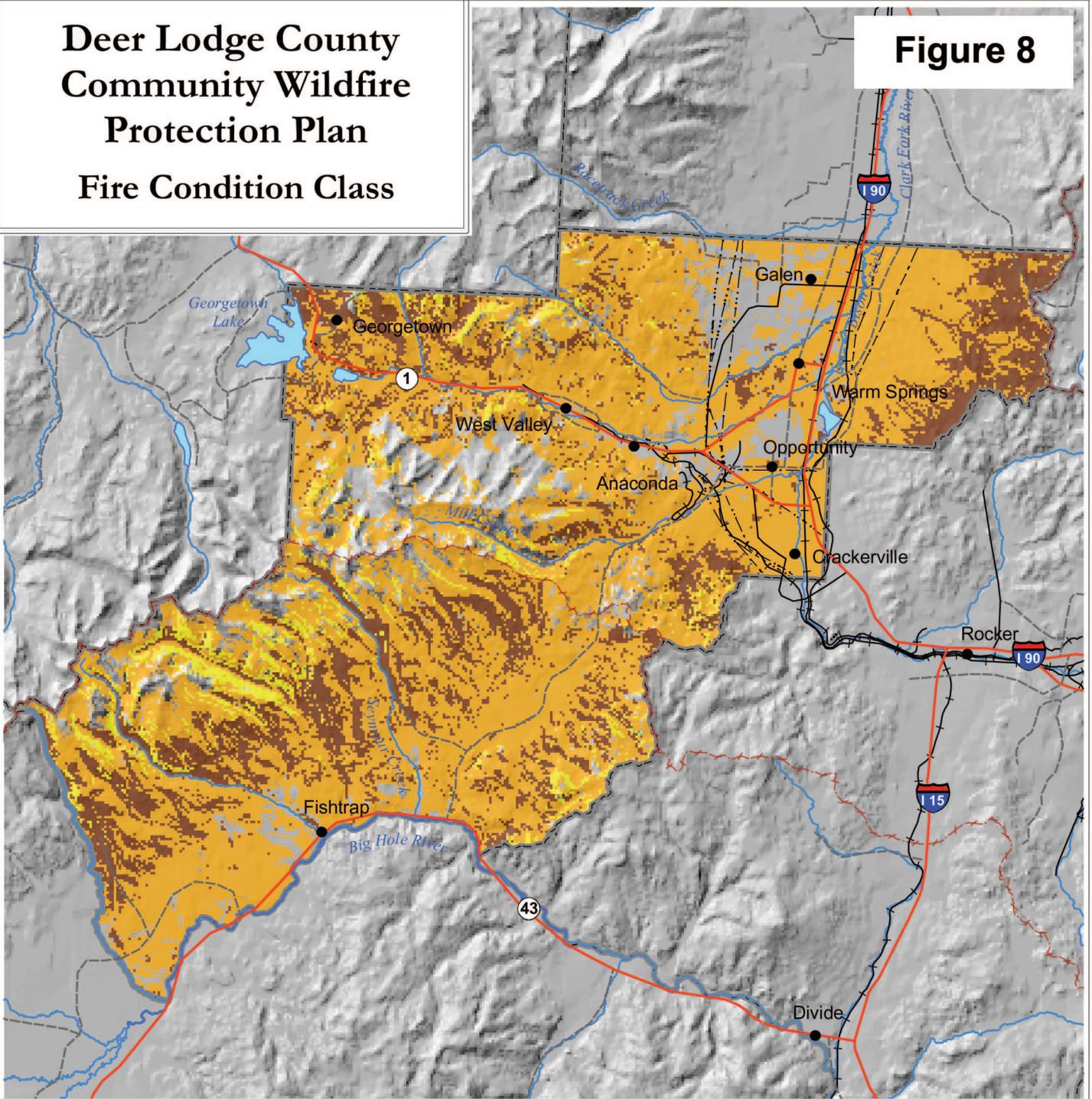
- Continental Divide
- Rivers and Streams
- Lakes



1:410,000
 Projection: Montana State Plane
 North American Datum 1983
 Data Source: Montana Natural Resource Information System,
 Wildlife Spatial Analysis Lab, The University of Montana, Missoula, MT.
 Ignition probability data has been altered for presentation purposes.
 Fox Logic 2005; Created by Thad Jones

Deer Lodge County Community Wildfire Protection Plan Fire Condition Class

Figure 8

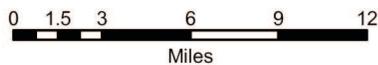
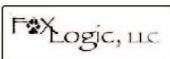


Fire Condition Class (Departure from historic fire regime)

- 1- natural/near natural fire cycle
- 2- >1 missed fire cycle
- 3- =>3 missed fire cycles
- Urban, Other

- Cities and Towns
- Highways
- Secondary Roads
- Local Roads
- Railroads
- Powerlines

- Continental Divide
- Rivers and Streams
- Lakes

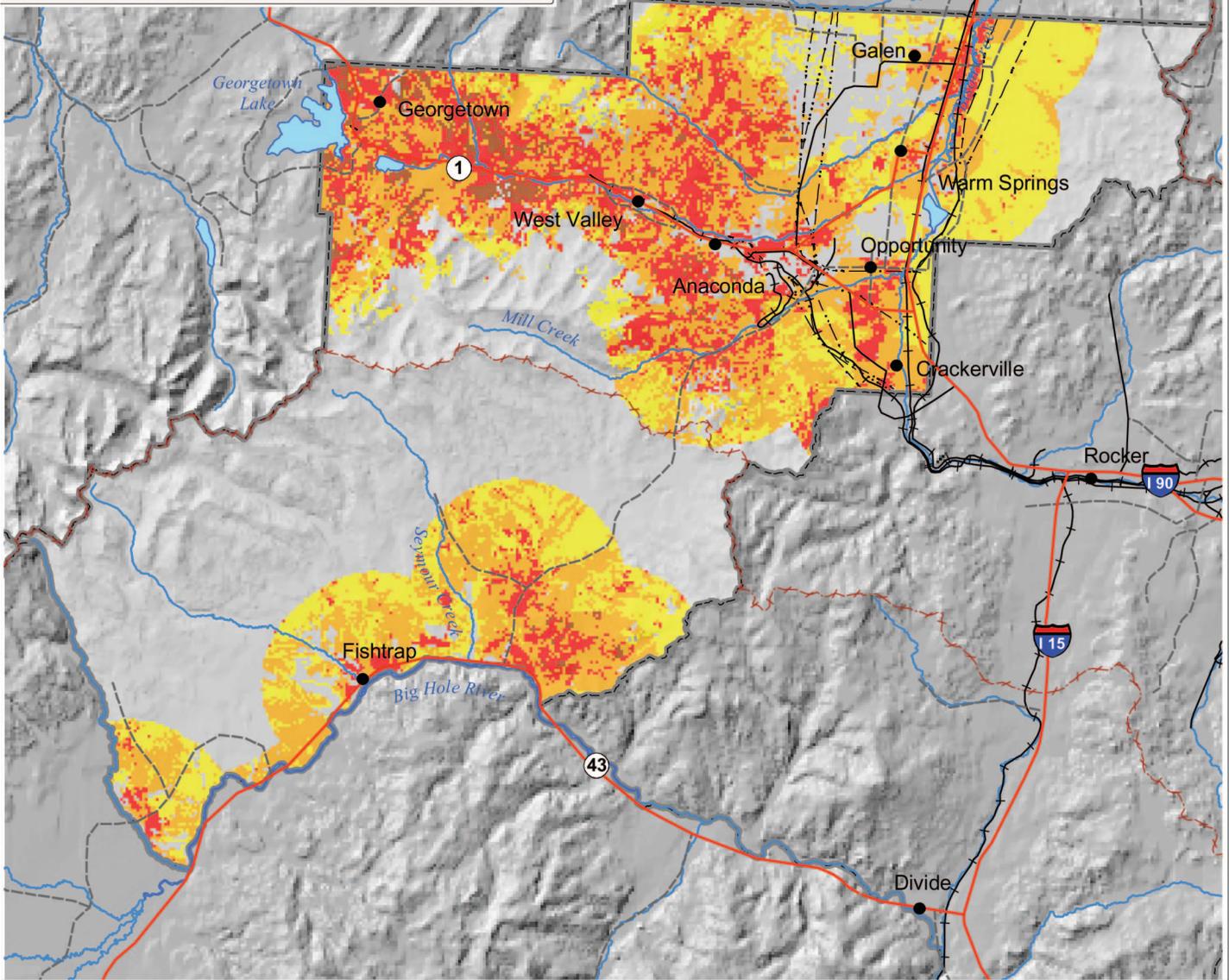


1:410,000
 Projection: Montana State Plane
 North American Datum 1983
 Data Source: Montana Natural Resource Information System
 Condition class data derived through the FIRERISK Project
 Wildlife Spatial Analysis Lab. The University of Montana. Missoula, MT
 Fox Logic 2005; Created by Thad Jones

Deer Lodge County Community Wildfire Protection Plan

Fire Risk/WUI Impact Model

Figure 9

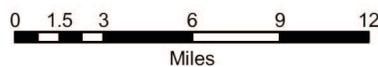
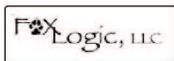


Fire Risk/WUI Impact Model

- Low Priority
- Medium Priority
- High Priority
- Very-High Priority
- Urban, Other

- Cities and Towns
- Highways
- Secondary Roads
- Local Roads
- Railroads
- Powerlines

- Continental Divide
- Rivers and Streams
- Lakes



1:410,000
 Projection: Montana State Plane
 North American Datum 1983
 Data Source: Montana Natural Resource Information System
 and the FIRERISK Project at the Wildlife Spatial Analysis Lab,
 The University of Montana, Missoula, MT
 Fox Logic 2005; Created by Thad Jones